

**Underground Mining Operations and Ventilation**

Business Name:		ABN:
Business Address:		
Contact Person:	Phone:	Email:

**THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT**

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

**CLIENT OR PRINCIPAL CONTRACTOR DETAILS**

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			<b>Elimination</b> Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	<b>Substitution</b> Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	<b>Engineering</b> Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

  

Risk Rating & Required Action:	
<b>4A</b>	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
<b>3H</b>	Review and approve additional controls for the task parts. Senior supervisor sign-off needed.
<b>2M</b>	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
<b>1L</b>	Proceed, following standard operating procedures. Monitor and keep records.

  

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
<b>Catastrophic</b>	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
<b>Major</b>	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
<b>Moderate</b>	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
<b>Minor</b>	First-aid only, no lost time	negligible delay	Isolated non-conformance
<b>Insignificant</b>	No injury	no schedule impact	Deviation caught and corrected on site

  

**Notes on Hierarchy of Controls:**  
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

*aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.*

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. WHS Governance, Legal Compliance and Mine Safety Management System	<ul style="list-style-type: none"> <li>• Mine Safety Management System (SMS) not aligned with WHS Act 2011, WHS Regulations and relevant mining codes of practice</li> <li>• Lack of clear due diligence by Officers under WHS Act leading to under-resourced safety functions</li> <li>• Fragmented or outdated safety policies and procedures for underground mining and ventilation</li> <li>• Poor integration of contractor management into the mine's SMS</li> <li>• Inadequate change management processes for new mining methods, new equipment (e.g. continuous miners, LHDs, locomotives) or major ventilation changes</li> <li>• Insufficient audit, inspection and review processes to identify systemic failures</li> <li>• Inadequate consultation with workers and Health and Safety Representatives (HSRs) on underground and ventilation changes</li> <li>• Lack of clear accountabilities and role descriptions for stakeholders (e.g. Underground Mine Manager, Ventilation Officer, Electrical Engineering Manager)</li> <li>• Inadequate incident investigation processes resulting in repeat events</li> </ul>	4A	<ul style="list-style-type: none"> <li>• Develop, implement and maintain a documented Mine Safety Management System (SMS) aligned with the WHS Act 2011, WHS Regulations, and relevant WHS/Mines regulations and codes of practice</li> <li>• Define and document safety governance structure, including clear due diligence responsibilities for Officers and statutory positions and descriptions for key mining and ventilation roles</li> <li>• Implement a robust policy framework (e.g. WHS Policy, Risk Management Standard, Contractor Management Procedure, Change Management Procedure, Emergency Management Plan) endorsed by senior management</li> <li>• Establish and maintain a formal WHS hazard register specific to underground mining, strata control, ventilation, explosives, mobile plant and high-risk work, with scheduled reviews</li> <li>• Implement a structured internal audit and inspection program (safety, ventilation, electrical, mechanical, strata, water management) with corrective action tracking and verification of effectiveness</li> <li>• Formalise a management of change (MoC) process for new equipment (e.g. continuous miners, LHDs, locomotives, rock bolters), changes to ventilation circuits, shaft sinking methods, or production rates</li> <li>• Establish and maintain WHS committees and consultative forums incorporating workers, HSRs and contractors to review underground hazards and ventilation system performance</li> <li>• Implement an incident reporting, investigation and lessons-learnt system using ICAM or similar, with board-level review of high-potential events</li> <li>• Ensure integration of contractor safety management systems with the principal mine operator's SMS, including pre-qualification, mobilisation checks and ongoing performance review</li> <li>• Undertake scheduled management reviews of the SMS performance (at least annually) and publish action plans to address identified gaps</li> </ul>	3H
2. Risk Management Framework for Underground Mining and Ventilation	<ul style="list-style-type: none"> <li>• Absence of a structured risk management process for underground mining, ventilation and geotechnical hazards</li> <li>• Failure to identify and assess interactions between systems (e.g. ventilation, power, water ingress, strata, mobile plant)</li> <li>• Inadequate use of bow-tie or similar analyses for major hazard events (e.g. explosion, inrush, rockburst, ground fall)</li> </ul>	4A	<ul style="list-style-type: none"> <li>• Implement a formal risk management procedure consistent with ISO 31000, covering identification, assessment, control and review of underground mining and ventilation risks</li> <li>• Maintain a comprehensive underground hazard and risk register that links hazards to controls, responsible persons and review dates</li> <li>• Conduct regular multi-disciplinary risk assessments (e.g. bow-tie, HAZOP, what-if) for major hazards including mine ventilation failure, water inrush, roof and rib falls, mine seismicity and mobile plant interactions</li> <li>• Ensure risk assessments are conducted by teams including competent persons such as ventilation officers, geotechnical engineers, electrical engineers, mechanical engineers, experienced operators and HSRs</li> </ul>	2M

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	<ul style="list-style-type: none"> <li>Risk assessments limited to task-level SWMS without system-level consideration of mine design and ventilation strategy</li> <li>Failure to consider credible worst-case scenarios for mine seismicity, water inrush and ventilation system failure</li> <li>Outdated or incomplete hazard registers for underground operations and critical equipment (continuous miners, roof bolters, LHDs, locomotives)</li> <li>Inadequate involvement of competent technical specialists (ventilation engineers, geotechnical engineers, electrical engineers) in risk assessments</li> <li>Poor documentation and communication of outcomes from risk assessments to supervisors and operators</li> </ul>		<ul style="list-style-type: none"> <li>Integrate outcomes from system-level risk assessments into mine design, ventilation plans, water management strategies, seismic management plans and equipment specifications</li> <li>Establish trigger action response plans (TARPs) for critical risks (e.g. gas exceedances, abnormal seismicity, water level alarms, ventilation fan trips) and include these in the risk register</li> <li>Implement a process to ensure that SWMS and procedures reflect the higher-level controls identified in risk assessments and are periodically reviewed against incident trends</li> <li>Provide structured training for supervisors and new personnel in risk assessment methodologies and in applying the mine's risk matrix</li> <li>Schedule periodic review of all critical risk assessments (e.g. every 2-3 years or following significant change, incident or regulatory update)</li> </ul>	
3. Mine Design, Layout, Strata Control and Seismicity Management	<ul style="list-style-type: none"> <li>Mine layout not optimised for ground conditions, ventilation and emergency egress</li> <li>Inadequate geotechnical modelling and rock mass characterisation for strata reinforcement design</li> <li>Strata support parameters (rock bolts, roof bolts, cable bolts, mesh, shotcrete) not matched to geology or mining geometry</li> <li>Insufficient management systems for rock bolt installation quality assurance and periodic verification</li> <li>Inadequate mine seismicity monitoring and lack of seismic hazard zoning in seismically active mines</li> <li>Failure to integrate seismicity data into production scheduling and development plans</li> <li>Insufficient control of pillar dimensions, extraction sequences and spans leading to potential ground failure or rockburst</li> </ul>	4A	<ul style="list-style-type: none"> <li>Develop and maintain a Mine Design and Geotechnical Management Plan approved by a competent geotechnical engineer and integrated into the SMS</li> <li>Undertake detailed geotechnical investigations, modelling and ground classification to inform roadway support standards, pillar sizes and extraction sequences</li> <li>Establish standard strata reinforcement designs (rock bolting, roof bolting, mesh, shotcrete) with documented design parameters, factors of safety and application limits</li> <li>Implement a rock bolt and ground support quality management system including approved installation procedures, training, supervision and periodic pull testing and audits</li> <li>Develop a Mine Seismicity Management Plan including seismic monitoring network design, data analysis, hazard zoning, exclusion areas and TARPs for elevated seismic activity</li> <li>Integrate seismic hazard mapping and predicted stress zones into mine planning and scheduling tools</li> <li>Implement ground condition reporting procedures and strata hazard plans for all roadways, travelling ways, intersections, shaft sinking areas and extraction panels</li> <li>Schedule routine geotechnical inspections and audits of development and production areas by competent geotechnical personnel with documented findings and actions</li> <li>Ensure design information (support drawings, seismic hazard maps, shaft sinking ground support requirements) is controlled and readily accessible to supervisors and workers underground</li> <li>Control changes to ground support schemes, bolt types or patterns via formal geotechnical review and MoC process</li> </ul>	2M





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	<ul style="list-style-type: none"> <li>non-compliant equipment or poor maintenance</li> <li>• Uncontrolled modification of electrical systems without engineering approval</li> <li>• Insufficient management of trailing cables for continuous miners, LHDs and locomotives leading to damage and arcing</li> <li>• Inadequate segregation between HV and LV systems and transport routes</li> <li>• Failure of emergency power or UPS systems critical for fans, communications and monitoring</li> <li>• Poor documentation and labelling of electrical circuits, isolations and substation layouts</li> </ul>		[REDACTED]	
7. Mobile and Fixed Plant Management (Continuous Miners, LHDs, Roof Bolters, Locomotives)	<ul style="list-style-type: none"> <li>• Inadequate specification, procurement and guarding standards for underground equipment such as continuous miners LHDs, locomotives and roof bolting machines</li> <li>• Poor maintenance and inspection systems for critical safety components (brakes, steering, OPS/PCS, proximity detection, fire suppression)</li> <li>• Lack of effective collision avoidance or proximity detection systems in congested underground roadways</li> <li>• Uncontrolled interactions between mobile plant and pedestrians or fixed infrastructure, including ventilation ducting and power cables</li> <li>• Insufficient controls over modifications and accessories added to mobile and fixed plant underground</li> <li>• Inadequate reliability of critical production equipment resulting in unplanned breakdowns, time pressure and risk-taking behaviours</li> </ul>	4A	[REDACTED]	2M

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	<ul style="list-style-type: none"> <li>Poor management of diesel emissions, including inadequate fleet selection relative to ventilation capacity</li> <li>Deficient systems for park-up, isolation and parking arrangements in declines, shafts and heavy traffic areas</li> </ul>		[REDACTED]	
8. Underground Transport, Haulage and Locomotive Operations	<ul style="list-style-type: none"> <li>Inadequate management of rail haulage and locomotive operations, including signalling, braking and communication systems</li> <li>Poor integration between locomotive movements, LHD traffic and pedestrian access</li> <li>Insufficient track inspection, maintenance and derailment prevention controls</li> <li>Lack of formal journey planning and traffic control in constrained underground roadways and intersections</li> <li>Inadequate systems for managing oversize loads, low clearances and contact with ventilation ducting and services</li> <li>Failure of locomotive braking systems or runaway scenarios on gradients</li> <li>Limited visibility of roadway contributing to collisions and near misses</li> <li>Inadequate training and verification of competence for locomotive drivers and controllers</li> </ul>	3H	[REDACTED]	2M
9. Strata Reinforcement, Rock Bolt and Roof Bolt Management Systems	<ul style="list-style-type: none"> <li>Inadequate governance of rock bolt and roof bolting programs, including selection, installation and inspection</li> <li>Poor control of consumables (bolts, resin, plates, mesh) leading to use of unapproved or incompatible components</li> <li>Inconsistent or incorrect installation practices by bolting crews due to lack of training or supervision</li> </ul>	4A	[REDACTED]	2M

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	<ul style="list-style-type: none"> <li>Inadequate testing, monitoring and re-assessment of installed support over the life of roadways and intersections</li> <li>Lack of integration between bolting standards and continuous miner or jumbo development cycle times and layouts</li> <li>Insufficient documentation and traceability of support standards applied in specific headings, travelways and intersections</li> <li>Poor management of secondary support and rehabilitation in previously supported areas showing signs of deterioration</li> </ul>		[REDACTED]	
10. Shaft Sinking, Vertical Infrastructure and Hoisting Systems	<ul style="list-style-type: none"> <li>Inadequate design, risk assessment and planning of shaft sinking operations and associated ventilation arrangements</li> <li>Failure of temporary or permanent ground support in shaft walls or station development</li> <li>Inadequate water management in shafts resulting in flooding, corrosion or deterioration of support elements</li> <li>Poor control of materials, tools and equipment within the shaft leading to dropped objects and collisions with overheads</li> <li>Insufficient inspection and maintenance systems for hoisting equipment, headgear, ropes, conveyances and shaft furnishings</li> <li>Lack of robust emergency and recovery procedures for shaft incidents</li> <li>Inadequate integration of shaft ventilation flows with overall mine ventilation circuit</li> </ul>	4A	[REDACTED]	2M
11. Workforce Competency, Training and Supervision for	<ul style="list-style-type: none"> <li>Inadequate training and competency verification for operators of continuous</li> </ul>	3H	[REDACTED]	2M

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Underground Operations	<p>miners, LHDs, locomotives, roof bolters and shaft sinking equipment</p> <ul style="list-style-type: none"> <li>• Poor understanding of ventilation principles, gas hazards, water ingress risks and seismicity controls by operators and supervisors</li> <li>• Insufficient induction and familiarisation for new starters and contractors entering underground work areas</li> <li>• Inadequate statutory supervision coverage underground, particularly on night shifts or remote panels</li> <li>• Lack of ongoing refresher training on critical controls, TARPs and emergency procedures</li> <li>• Inconsistent application of procedures due to cultural or supervisory weaknesses</li> <li>• Insufficient training in recognising early warning signs of strata, water, ventilation and equipment issues</li> </ul>		<p>[REDACTED]</p>	
12. Fatigue, Rostering, Fitness for Work and Remote Work Management	<ul style="list-style-type: none"> <li>• Inadequate management of fatigue risks associated with long shifts, night work and extended commute times</li> <li>• Rosters that do not adequately consider cumulative fatigue, recovery times or high-risk tasks during circadian low periods</li> <li>• Insufficient screening and support for medical conditions that may impact safe work underground (e.g. respiratory, cardiovascular, sleep disorders)</li> <li>• Poor management of remote or isolated work in outbye areas, shaft stations or on maintenance tasks</li> <li>• Inadequate systems for drug and alcohol management and testing</li> <li>• Limited awareness by supervisors of fatigue indicators and intervention strategies</li> </ul>	3H	<p>[REDACTED]</p>	2M

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13. Contractor and Project Management for Underground Works	<ul style="list-style-type: none"> <li>Inadequate integration of contractor WHS systems with the principal mine operator's SMS</li> <li>Contractor selection based primarily on cost without sufficient assessment of underground mining and ventilation competence</li> <li>Poor control of contractor activities during high-risk projects such as shaft sinking, major excavations, ventilation upgrades or new panel development</li> <li>Insufficient supervision and monitoring of contractor work quality and adherence to standards</li> <li>Lack of clarity on roles, responsibilities and interfaces between contractors and mine personnel</li> </ul>	3H	[REDACTED]	2M
14. Monitoring, Inspections, Audits and Critical Control Verification	<ul style="list-style-type: none"> <li>Failure to detect deterioration in ventilation performance, air quality conditions, water control systems or equipment integrity</li> <li>Inconsistent statutory inspections and supervisor workplace inspections underground</li> <li>Critical controls for major hazards (e.g. gas monitoring, support standards, water level alarms) not routinely verified for effectiveness</li> <li>Data from inspections, monitoring and audits not analysed to identify trends and systemic issues</li> <li>Over-reliance on lag indicators (injuries, incidents) rather than proactive monitoring of leading indicators</li> </ul>	3H	[REDACTED]	1L
15. Emergency Preparedness, Response and Mine Rescue	<ul style="list-style-type: none"> <li>Inadequate planning and resourcing for underground emergencies such as fire, explosion, intrush, seismic event, ground fall or ventilation failure</li> </ul>	4A	[REDACTED]	2M

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	<ul style="list-style-type: none"> <li>• Poorly designed or undocumented escape routes and fresh-air bases</li> <li>• Insufficient mine rescue capability, equipment and training for underground scenarios</li> <li>• Inadequate integration between ventilation plans and emergency response strategies</li> <li>• Lack of effective communication systems and procedures during underground emergencies</li> <li>• Failure to consider contractor and visitor management during emergencies</li> </ul>		<div style="background-color: black; height: 15px; width: 100%;"></div>	

SAMPLE

**EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES**

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

**LEGISLATIVE REFERENCES**

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

**Queensland & Australian Capital Territory**

Work Health and Safety Act 2011  
 Work Health and Safety Regulations 2011  
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>  
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>  
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>  
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

**Victoria**

Occupational Health and Safety Act 2004  
 Occupational Health and Safety Regulations 2017  
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>  
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

**New South Wales**

Work Health and Safety Act 2011  
 Work Health and Safety Regulations 2025  
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>  
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

**Western Australia**

Work Health and Safety Act 2020  
 Work Health and Safety Regulations 2022  
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>  
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

**Northern Territory**

Work Health and Safety (National Uniform Legislation) Act 2011  
 Work Health and Safety (National Uniform Legislation) Regulation 2011  
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>  
 Codes of Practice NT: <https://worksafe.nt.gov.au/laws-and-compliance/codes-of-practice>

**Safe Work Australia Links**

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>  
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

**South Australia**

Work Health and Safety Act 2012 (SA)  
 Work Health and Safety Regulations 2012 (SA)  
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>  
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

**Model Codes of Practice**

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

**Tasmania**

Work Health and Safety Act 2012  
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012  
 Work Health and Safety Regulations 2012  
 Work Health and Safety (Transitional) Regulations 2012  
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>  
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.