

Traffic Control

Business Name:		ABN:	
Business Address:			
Contact Person:	Phone:	Email:	

THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

CLIENT OR PRINCIPAL CONTRACTOR DETAILS

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			Elimination Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	Substitution Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	Engineering Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

Risk Rating & Required Action:	
4A	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
3H	Review and approve additional controls for the task parts. Senior supervisor sign-off needed.
2M	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
1L	Proceed, following standard operating procedures. Monitor and keep records.

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
Catastrophic	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
Major	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
Moderate	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
Minor	First-aid only, no lost time	negligible delay	Isolated non-conformance
Insignificant	No injury	no schedule impact	Deviation caught and corrected on site

Notes on Hierarchy of Controls:
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. Governance, Legal Compliance and WHS Duties	<ul style="list-style-type: none"> Lack of clear allocation of WHS duties under WHS Act 2011 for traffic control operations (PCBU, officers, workers, subcontractors) Inadequate understanding of duties to consult, cooperate and coordinate with other PCBUs (e.g. principal contractor, client, local council, utilities, police) Absence of a documented WHS management plan specific to traffic control activities Failure to integrate traffic control risks into the organisation's overarching risk management framework Inadequate due diligence by officers in verifying that effective systems exist and are resourced Poor change management processes for new legislation, standards or industry codes of practice Insufficient documentation to demonstrate compliance in event of an incident or regulator inspection 	High	<ul style="list-style-type: none"> Establish and maintain a documented WHS management system aligned with WHS Act 2011, WHS Regulation and relevant Codes of Practice (e.g. Traffic Management for Construction or Work on Roads where applicable) Clearly define and document WHS roles, responsibilities and accountabilities for traffic control at PCBU, officer, manager, supervisor and worker levels Implement a formal legal register identifying all applicable WHS, road safety and local council requirements with responsibility for periodic review and updates Develop a traffic management governance procedure that specifies approval processes, authorities and escalation triggers for high-risk works (e.g. work on high-speed roads, night works, complex intersections) Require officers to receive periodic due diligence briefings on traffic control risks, performance indicators and significant incidents Embed a documented change management process to assess and control WHS impacts of regulatory changes, new work methods, new equipment or contract requirements Undertake scheduled internal audits and independent WHS audits of the traffic control management system, with corrective actions tracked to closure Ensure contracts and service agreements include explicit WHS obligations, traffic control standards and performance reporting requirements for subcontractors Maintain centralised, secure record keeping for policies, procedures, approvals, permits, consultation records, audits, inspections and incident investigations 	Medium
2. Planning, Design and Traffic Management Planning	<ul style="list-style-type: none"> Inadequate traffic management plans (TMPs) that do not consider local site conditions or current standards Poor integration of traffic control considerations at early planning and design stages Failure to consider elimination or substitution of road-side work through design (e.g. off-site fabrication, remote monitoring) TMPs not reviewed when work scope, traffic volumes, speed environment or site layout changes Lack of engineering input into complex or high-risk traffic arrangements (e.g. multi-lane closures, high-speed roads, interfaces with rail or pedestrians) 	High	<ul style="list-style-type: none"> Implement a formal traffic management planning procedure requiring risk assessment and TMP development for all works impacting traffic, including standard templates and checklists Require TMPs to be prepared or reviewed by competent and appropriately accredited traffic management designers in accordance with jurisdictional requirements Embed a design-stage risk assessment process that explicitly considers options to eliminate or minimise exposure of workers to live traffic (e.g. lane diversions, off-peak works, remote systems) Establish triggers for formal engineering review of high-risk TMPs (e.g. speed limit above 60 km/h, complex intersections, high traffic volumes, proximity to schools or major events) Require written endorsement of TMPs by relevant stakeholders (e.g. road authority, council, principal contractor) before implementation, with records retained Implement a controlled document system so that only current, approved TMPs and diagrams are available in the field and superseded versions are removed from use Mandate structured pre-start briefings where TMPs are explained to supervisors and traffic controllers, including layout, staging, emergency arrangements and communication protocols 	Medium

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	<ul style="list-style-type: none"> • Insufficient planning for vulnerable road users such as pedestrians, cyclists, public transport users and school zones • Inadequate assessment of cumulative impacts where multiple contractors or worksites operate in proximity • Poor communication of approved TMPs to supervisors, controllers and other PCBUs 		<ul style="list-style-type: none"> • Set clear requirements for TMP review and re-approval following incidents, near misses, significant traffic complaints or changes to road layout, work staging or traffic conditions • Coordinate TMPs with other PCBUs operating in the same corridor to avoid conflicting signage, overlapping work zones or unsafe driver expectations 	
3. Contractor and Subcontractor Management	<ul style="list-style-type: none"> • Use of traffic control subcontractors without adequate WHS systems or accreditation • Commercial pressures leading to inadequate staffing levels or shortcuts in traffic management set-up, monitoring and removal • Inconsistent WHS standards between principal contractor and subcontractors • Poor communication of site-specific risks, TMP requirements and performance expectations to subcontractors • Lack of monitoring subcontractor compliance with TMPs, PPE, fatigue, training and incident reporting • Subcontractor selection based on price rather than competency and safety performance • Fragmented responsibility where multiple subcontractors are involved (e.g. sign hire, traffic design, field controllers) 		<ul style="list-style-type: none"> • Implement a pre-qualification process for all traffic control providers requiring evidence of accreditation, WHS management systems, training programs, insurance and incident history • Include clear WHS and traffic management performance requirements in contracts (e.g. competency, fatigue management, adherence to TMPs, reporting obligations, audit rights) • Require subcontractors to submit their own WHS plans and procedures demonstrating how they will meet or exceed the principal contractor's standards • Establish a mobilisation process for new contractors including induction, review of TMPs, clarification of interfaces and confirmation of communication protocols • Carry out scheduled and random field audits of subcontractor traffic control operations against approved TMPs, legislative requirements and internal procedures • Develop a contractor performance review framework including safety leading and lagging indicators (e.g. near misses, non-conformances, audit scores) that influences future work allocation • Specify minimum staffing ratios and competency requirements for various risk levels and ensure these are built into contracts and work orders • Require subcontractors to participate in incident investigations, WHS committee meetings and joint toolbox talks relating to traffic control risks • Implement an escalation process for poor contractor performance, including corrective actions, retraining, suspension of work or contract termination where necessary 	Medium
4. Traffic Control Personnel Competency and Training	<ul style="list-style-type: none"> • Traffic controllers and supervisors lacking mandatory licences, tickets or accreditations required in the relevant state or territory • Inadequate site-specific training on project hazards, TMPs, emergency procedures and communication systems • Lack of refresher training or assessment leading to skills decay, especially for rare or complex scenarios 	High	<p>[REDACTED]</p> <p>[REDACTED]</p>	Medium

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	<p>(e.g. high-speed highways, contraflow arrangements)</p> <ul style="list-style-type: none"> Supervisors not competent to oversee high-risk traffic control or to modify TMPs within their authority Training that focuses only on technical tasks rather than risk awareness, decision-making and communication with other PCBUs and road users Inconsistent verification of worker competency for labour-hire personnel and subcontractors Language, literacy or cultural barriers affecting understanding of critical safety information 		[REDACTED]	
5. Fatigue Management, Rostering and Work Scheduling	<ul style="list-style-type: none"> Extended shifts, night works and rotating rosters causing fatigue and reduced alertness in traffic controllers and supervisors Inadequate rest breaks, especially during hot weather, high traffic volumes or complex traffic arrangements Last-minute schedule changes leading to insufficient recovery periods between shifts Reliance on overtime and double-shifts during peak periods, events or emergencies Inconsistent fatigue rules between different PCBUs and subcontractors on the same project Long travel times to and from remote worksites contributing to overall fatigue load Lack of management awareness of fatigue indicators and reporting processes 	High	[REDACTED]	Medium

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			[REDACTED]	
6. Plant, Vehicles and Equipment Management	<ul style="list-style-type: none"> • Use of unroadworthy or poorly maintained vehicles, attenuators, variable message signs (VMS) and traffic control devices • Lack of a systematic inspection and maintenance program for traffic management plant and equipment • Modifications to vehicles or equipment (e.g. mounting of arrow boards, beacons, sign racks) without engineering approval • Insufficient controls to ensure that only suitable vehicles are used as protective vehicles or crash attenuator trucks • Inadequate management of hire equipment, including unclear responsibilities for maintenance, inspection and defect rectification • Failure of critical safety systems such as lights, radios or braking systems due to missed servicing or ignored defects • Use of non-compliant signage, delineation devices or safety equipment that do not meet relevant standards guidelines 	High	[REDACTED]	Medium
7. Communication, Coordination and Consultation	<ul style="list-style-type: none"> • Breakdown in communication between traffic controllers, plant operators, supervisors and other PCBUs on site • Inadequate consultation with workers when planning traffic management changes or responding to emerging hazards • Lack of shared understanding of TMPs, hand signals, radio protocols and emergency procedures • Inconsistent or unreliable communication equipment (e.g. radios with dead zones, flat batteries, incompatible channels) 	High	[REDACTED]	Medium

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	<ul style="list-style-type: none"> Poor coordination with external stakeholders such as emergency services, public transport operators, schools or event organisers Failure to communicate changes in road conditions or closures to the public, leading to driver confusion and risky behaviours 		[REDACTED]	
8. Emergency Preparedness and Incident Management	<ul style="list-style-type: none"> Lack of a coordinated emergency response plan for traffic control incidents (e.g. vehicle impact, worker struck by vehicle, equipment failure) Unclear roles and responsibilities between PCBUs and emergency services during an incident Inadequate planning for removal or modification of traffic control to allow emergency vehicle access Insufficient first aid resources and trained personnel on or near traffic control sites Failure to capture, investigate and learn from incidents, near misses and public complaints related to traffic management Poor business continuity planning for major incidents affecting critical road corridors or key projects 	High	[REDACTED]	Medium

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			[REDACTED]	
9. Environmental and Weather Risk Management	<ul style="list-style-type: none"> • Adverse weather (rain, fog, glare, high winds, heat, dust, smoke) reducing visibility of traffic controls and workers • Flooding, surface water or debris altering driver behaviour or rendering TMPs ineffective • Poor lighting during dawn, dusk or night works contributing to misjudgement by drivers and workers • Environmental constraints (e.g. vegetation, structures, topography) limiting sight distance to signage and work areas • Inadequate planning for seasonal variations, major events or known high-risk conditions (e.g. bushfire smoke, storm season) 	Medium	[REDACTED]	Low
10. Monitoring, Review and Continuous Improvement	<ul style="list-style-type: none"> • Static WHS system that does not adapt to emerging traffic risks, new technology or regulatory changes • Lack of effective field verification that approved TMPs and procedures are actually implemented as designed • Insufficient performance measurement, preventing identification of deteriorating trends or hotspots • Failure to involve workers in reviewing the effectiveness of traffic control measures and TMP designs 	Medium	[REDACTED]	Low

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	<ul style="list-style-type: none"> • Corrective actions from audits, inspections or incident investigations not implemented or not verified • Over-reliance on lag indicators (e.g. injury statistics) without monitoring leading indicators (e.g. near misses, non-conformances, training gaps) 		<div style="background-color: black; height: 15px; width: 100%;"></div>	

SAMPLE

EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

LEGISLATIVE REFERENCES

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

Queensland & Australian Capital Territory

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2011
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

Victoria

Occupational Health and Safety Act 2004
 Occupational Health and Safety Regulations 2017
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

New South Wales

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2025
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

Western Australia

Work Health and Safety Act 2020
 Work Health and Safety Regulations 2022
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

Northern Territory

Work Health and Safety (National Uniform Legislation) Act 2011
 Work Health and Safety (National Uniform Legislation) Regulation 2011
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>
 Codes of Practice NT: <https://worksafe.nt.gov.au/laws-and-compliance/codes-of-practice>

Safe Work Australia Links

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

South Australia

Work Health and Safety Act 2012 (SA)
 Work Health and Safety Regulations 2012 (SA)
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

Model Codes of Practice

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

Tasmania

Work Health and Safety Act 2012
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012
 Work Health and Safety Regulations 2012
 Work Health and Safety (Transitional) Regulations 2012
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.