

Reinforcement Pre-Fabrication and Bar Bending Machinery

Business Name:		ABN:
Business Address:		
Contact Person:	Phone:	Email:

THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

CLIENT OR PRINCIPAL CONTRACTOR DETAILS

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			Elimination Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	Substitution Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	Engineering Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

Risk Rating & Required Action:	
4A	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
3H	Review and approve additional controls for the task parts. Senior supervisor sign-off needed.
2M	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
1L	Proceed, following standard operating procedures. Monitor and keep records.

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
Catastrophic	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
Major	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
Moderate	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
Minor	First-aid only, no lost time	negligible delay	Isolated non-conformance
Insignificant	No injury	no schedule impact	Deviation caught and corrected on site

Notes on Hierarchy of Controls:
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. Governance, WHS Leadership and Legal Compliance	<ul style="list-style-type: none"> Lack of clear WHS responsibilities for reinforcement pre-fabrication and bar bending machinery Inadequate understanding of WHS Act 2011 and WHS Regulations duties regarding plant and high-risk construction work No formal WHS policy specific to prefabrication, bar bending, cagemaking and bundling operations Failure to consult workers and health and safety representatives on plant and process changes Insufficient resourcing for WHS (time, budget, competent people) leading to unmanaged systemic risks 	4A	<ul style="list-style-type: none"> Establish and document a WHS management system aligned to WHS Act 2011, WHS Regulations, and relevant Codes of Practice (Managing Risks of Plant in the Workplace, Managing the Risk of Falls at Workplaces, Construction Work) Define WHS roles, responsibilities and accountability for senior management, supervisors, maintenance personnel and operators of bar bending cage making, coil forming and bundling equipment Implement a formal WHS policy endorsed by senior leadership that specifically references prefabrication and reinforcement plant hazards (entanglement, crush, cut, manual handling, traffic interactions, noise, silica, etc.) Implement office due-diligence processes (regular WHS performance reviews, legal updates, plant audits) to ensure PCBU obligations are being met Establish formal consultation mechanisms (toolbox talks, WHS committee, pre-start meetings) to capture worker input on machinery layout, guarding, bundling methods and workflow Integrate WHS objectives and KPIs into management performance plans, including reduction of plant-related incidents and near misses Conduct scheduled WHS legal compliance audits specifically addressing plant, guarding, isolation, high-risk construction work and construction induction requirements 	3H
2. Plant Procurement, Design and Guarding of Bar Bending and Prefabrication Equipment	<ul style="list-style-type: none"> Purchase or use of machinery that is not fit-for-purpose or non-compliant with Australian Standards Inadequate fixed guardings around moving parts on reinforcement bar formers, cagemakers and coil formers Poor design of feed-in/discharge areas creating nip, crush and entanglement points with bars and meshes Lack of emergency stop devices or poorly positioned e-stops on long production lines Modification of plant (e.g. adding home-made jigs, rollers or extensions) without engineering assessment Use of imported second-hand equipment without conformity assessment or documentation Inadequate guarding around automated tying, binding and bundling mechanisms 	4A	<ul style="list-style-type: none"> Implement a documented plant procurement and design procedure requiring compliance with WHS legislation and relevant standards (e.g. AS 4024 Safety of Machinery, AS 1657 fixed platforms, walkways, stairways) Require suppliers to provide declarations of conformity, operator manuals, maintenance schedules and risk assessments for all reinforcement bending and prefabrication machines Engage a competent engineer or plant specialist to review layout and guarding design for bar benders, cagemakers, coil formers, reinforcing bar formers and automated binding/bundling systems Specify and verify installation of fixed physical guarding (mesh guards, covers, tunnels) for all rotating, shearing, pinch and crush points, ensuring guards cannot be easily by-passed Ensure all long-bed bar machines and cage lines have appropriately spaced, clearly marked emergency stop devices and lanyards that are regularly tested Implement a formal management of change (MOC) procedure for any plant modification, requiring risk assessment, engineering sign-off and updating of documentation and training Document a commissioning process for new equipment including pre-start verifications, guarding inspections and sign-off before production use 	2M

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3. Layout, Workflow and Pedestrian-Plant Interaction in Prefabrication Areas	<ul style="list-style-type: none"> • Congested work areas around bar bending, cagemaking and bundling lines leading to crush, impact or trip incidents • Uncontrolled interaction between forklifts, cranes and pedestrians during delivery, storage and movement of bars, coils, cages and meshes • Inadequate segregation of coil decoiling areas from general walkways • Poorly planned feed and outfeed zones for long bars, with protruding steel creating impalement and snag hazards • Lack of defined laydown areas for prepared reinforcement bars, cages and bundles, causing disorder and unstable stacking • Insufficient clearance and access around plant for safe maintenance and cleaning 	4A	<ul style="list-style-type: none"> • Develop a facility layout plan that separates pedestrian walkways from vehicle routes and plant operation zones using barriers, bollards and clear line marking • Designate and signpost dedicated loading/unloading zones, coil storage, bar storage and finished cage/bundle laydown areas with exclusion zones around crane and forklift operating areas • Implement a traffic management plan compliant with WHS legislation and relevant guidance, including speed limits, right-of-way rules and spotter requirements in confined areas • Specify minimum clearances around bar benders, coil formers and bundling stations to prevent pinch/impact with fixed structures or other equipment • Mark and enforce controlled feeds for long bars and meshes (infeed/outfeed lanes) to prevent bars projecting into walkways or driveways • Develop stacking and tracking standards for reinforcement bars, coils and cages, including maximum stack heights, chocking and bundling requirements • Review layout when new equipment is introduced or processes change, applying the MOC process and consulting workers on practical flow and congestion points 	2M
4. Mechanical and Structural Integrity, Inspection and Maintenance Systems	<ul style="list-style-type: none"> • Failure of moving components (rollers, gears, bearings, clamps) in bar bending and cage forming machinery due to poor maintenance • Uncontrolled movement or collapse of jigs, formers, rotating cages and frames • Hydraulic or pneumatic system failure leading to sudden release of energy and movement of components • Deterioration of guards, emergency stops, interlocks and safety devices over time • Failure of racks, stillages and supports used for bars, coils, cages and meshes • Unplanned downtime leading to production pressure and unsafe short-cuts 	4A	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M
5. Isolation, Lock-Out/Tag-Out and Energy Control for Plant	<ul style="list-style-type: none"> • Unexpected start-up of bar bending, cagemaking or bundling machinery 	4A		2M

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	<p>during cleaning, jam clearing or maintenance</p> <ul style="list-style-type: none"> • Stored energy in hydraulic, pneumatic, spring-loaded or tensioned bar systems causing sudden movement • Bypassing or defeating interlocks and guards to speed up jam clearing or adjustment • Lack of clear isolation points or incorrect lock-out procedures across multiple machines in a line • Unauthorised access to control panels and reset functions 		[REDACTED]	
6. Workforce Competency, Training and Supervision	<ul style="list-style-type: none"> • Operators and offsideers lacking formal training on reinforcement bar bending, cagemaking and bundling machinery • Insufficient understanding of plant hazards, emergency stops, safe shutdown and abnormal conditions • Inadequate supervision of new or labour hire workers in high-risk prefabrication activities • Lack of verification of high-risk work licences, dogging, rigging or forklift tickets where applicable • Failure to provide refresher training following plant changes or incident learnings 	4A	[REDACTED]	2M
7. Manual Handling, Ergonomics and Work Organisation	<ul style="list-style-type: none"> • Repetitive handling of heavy reinforcement bars, coils, meshes and cages leading to musculoskeletal disorders 	3H	[REDACTED]	2M

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	<ul style="list-style-type: none"> Awkward postures when feeding bars into machines, tying cages, or bundling and strapping products Pushing and pulling of stillages, trolleys and jigs with inadequate mechanical assistance Poor job rotation leading to sustained static postures or highly repetitive tasks High production quotas creating time pressure and encouraging unsafe lifting or carrying 		[REDACTED]	
8. Load Handling, Lifting, Storage and Bundling Systems	<ul style="list-style-type: none"> Collapse of stacked bars, meshes or cages due to poor bundling, chocking racking design Failure of lifting attachments, slings or spreader bars used to move reinforcement bundles and cages Unplanned movement of loads during crane or forklift handling causing crush and strike risks Improper bundling or tying of bars and reinforcement cages leading to loads shifting during transport Inadequate labelling of bundle weights and lifting points on prefabricated cages and meshes 	4A	[REDACTED]	2M
9. Hazardous Substances, Welding, Cutting and Hot Work in Prefabrication	<ul style="list-style-type: none"> Exposure to welding fumes, gases and airborne contaminants during fabrication of reinforcement cages, jigs or repairs Inadequate control of grinding and cutting activities on bars, meshes and 	3H	[REDACTED]	2M

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	<ul style="list-style-type: none"> cage components leading to sparks and eye injuries Poor management of flammable materials and ignition sources near bundling and packaging materials Lack of formal hot work control when modifying plant, jigs or cages in production areas Inadequate ventilation in enclosed or partially enclosed fabrication spaces 		[REDACTED]	
10. Noise, Vibration and Environmental Conditions in Prefabrication Facilities	<ul style="list-style-type: none"> High noise levels from bar bending, shearing, cagemaking, coil processing and impact of bars and meshes Whole-body or hand-arm vibration from operating certain plant or hand tools used in cage fabrication and bar preparation Environmental extremes (heat, cold, wind) in semi-enclosed work areas, high concentration and fatigue Poor lighting around machines, storage racks and bundling areas leading to trips, mis-reading gauges or misjudging distances 	3H	[REDACTED]	2M
11. Fatigue, Rostering and Production Pressure Management	<ul style="list-style-type: none"> Long shifts, overtime and night work for operators and supervisors in reinforcement prefabrication and bar bending areas Inadequate rest breaks during high-volume production periods leading to reduced attention and slower reaction times Production deadlines driving unsafe short-cuts such as bypassing guards, 	3H	[REDACTED]	2M

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	<p>rushing bundling or working without proper supervision</p> <ul style="list-style-type: none"> • Insufficient staffing levels to safely operate multiple machines, load/unload and manage yard traffic 		[REDACTED]	
12. Contractor, Visitor and Transport Interface Management	<ul style="list-style-type: none"> • Contract maintenance technicians working on bar bending and cagemaking plant without adequate understanding of site WHS requirements • External transport drivers entering prefabrication or yard areas without induction, walking near moving plant and stacked reinforcement • Third-party steel suppliers unloading coils, bars and meshes with varying safety standards and equipment • Visitors entering restricted zones near operating machines or overloading operations 	3H	[REDACTED]	2M
13. Emergency Preparedness, Incident Response and First Aid	<ul style="list-style-type: none"> • Delayed response to entanglement, crush or amputation incidents around bar bending and cagemaking plant • Inadequate emergency procedures for fire, structural collapse of racks or major load shifts • Poor access for emergency services vehicles and stretchers within prefabrication and storage areas • Lack of reporting, investigation and corrective action following near misses and minor incidents 	3H	[REDACTED]	2M

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			[REDACTED]	
14. Documentation, Monitoring, Consultation and Continuous Improvement	<ul style="list-style-type: none"> • Outdated or incomplete WHS documentation for reinforcement bar pre-fabrication, cagemaking and bundling processes • Failure to review risk assessments, procedures and training following incidents or plant modifications • Inadequate monitoring of WHS performance indicators leading to missed trends in near misses or minor injuries • Poor worker engagement and consultation resulting in under-reporting of hazards and unsafe conditions 	3H	[REDACTED] [REDACTED] [REDACTED] [REDACTED] [REDACTED] [REDACTED] [REDACTED]	1L

EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

LEGISLATIVE REFERENCES

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

Queensland & Australian Capital Territory

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2011
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

Victoria

Occupational Health and Safety Act 2004
 Occupational Health and Safety Regulations 2017
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

New South Wales

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2025
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

Western Australia

Work Health and Safety Act 2020
 Work Health and Safety Regulations 2022
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

Northern Territory

Work Health and Safety (National Uniform Legislation) Act 2011
 Work Health and Safety (National Uniform Legislation) Regulation 2011
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>
 Codes of Practice NT: <https://worksafe.nt.gov.au/laws-and-compliance/codes-of-practice>

Safe Work Australia Links

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

South Australia

Work Health and Safety Act 2012 (SA)
 Work Health and Safety Regulations 2012 (SA)
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

Model Codes of Practice

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

Tasmania

Work Health and Safety Act 2012
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012
 Work Health and Safety Regulations 2012
 Work Health and Safety (Transitional) Regulations 2012
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.