

Plumbing Pipe Work and Pipefitting

Business Name:		ABN:
Business Address:		
Contact Person:	Phone:	Email:

THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

CLIENT OR PRINCIPAL CONTRACTOR DETAILS

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			Elimination Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	Substitution Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	Engineering Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

Risk Rating & Required Action:	
4A	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
3H	Review and approve additional controls before task starts. Senior supervisor sign-off needed.
2M	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
1L	Proceed, following standard operating procedures. Monitor and keep records.

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
Catastrophic	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
Major	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
Moderate	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
Minor	First-aid only, no lost time	negligible delay	Isolated non-conformance
Insignificant	No injury	no schedule impact	Deviation caught and corrected on site

Notes on Hierarchy of Controls:
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. WHS Governance, Responsibilities and Consultation	<ul style="list-style-type: none"> Unclear WHS roles and responsibilities for plumbing supervision and pipefitting oversight Inadequate WHS governance structure for managing multiple plumbing contractors and subcontractors Limited worker consultation on risks associated with specialised pipework (e.g. chilled water, CO₂ pipe freezing, chemical soldering agents) Failure to integrate WHS Act 2011 duties into company policies, procedures and contracts Inadequate issue-resolution procedures for safety concerns raised about pipe systems or equipment Poor communication and coordination between principal contractor, plumbing contractor, engineers and building owner regarding changes to design or installation methods 	4A	<ul style="list-style-type: none"> Establish and document a WHS governance framework that clearly allocates PCBU, officer, supervisor and worker duties in line with WHS Act 2011 and WHS Regulations Develop an organisational WHS policy specific to plumbing and pipefitting activities, endorsed and periodically reviewed by senior management Implement formal consultation arrangements, including regular toolbox talks, safety committees and consultation with Health and Safety Representatives about pipework risks Ensure all contracts with plumbing subcontractors include WHS responsibilities, requirement to comply with company procedures and consequence management for non-compliance Maintain documented WHS issue-resolution procedure that includes timeframes, communication methods and escalation paths for unresolved hazards relating to pipe systems Require management review meetings to include WHS performance metrics for pipework activities (e.g. incidents, audit findings, corrective action close-out rates) 	3H
2. Design, Planning and Engineering of Plumbing and Pipe Systems	<ul style="list-style-type: none"> Inadequate engineering design of pipe systems leading to over-pressurisation, leaks or bursts during pressure testing and operation Omission of isolation valves, backflow prevention and pressure relief devices in design documentation Insufficient consideration of safe access for installation, inspection, maintenance and emergency isolation of in-wall and ceiling pipework Poor coordination of services leading to pipe clashes, unapproved penetrations and ad-hoc on-site modifications Failure to design for compatibility of materials (e.g. mixing metals causing corrosion, unsuitable pipework for chilled water or chemical disinfectants) 	4A	<ul style="list-style-type: none"> Require plumbing and pipework design to be carried out or verified by a competent designer/engineer in accordance with NCC, relevant Australian Standards (e.g. AS/NZS 3500 series) and manufacturer requirements Implement a formal design review and sign-off process that considers constructability, WHS risks, maintenance access and emergency isolation locations Ensure design documents clearly specify pipe materials, jointing methods, maximum design pressures, pressure testing requirements and disinfection methods Mandate coordination of services through BIM or coordinated drawings to avoid clashes and unplanned penetrations through structural or fire-rated elements Include in design the provision of safe working platforms, access panels and isolation points for pipe installation, testing and future maintenance Implement a management of change (MoC) procedure for any deviation from approved designs, including WHS risk review and engineer approval Specify controls and safety requirements for temporary systems such as CO₂ pipe freezing, temporary bypasses and flushing set-ups 	2M

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	<ul style="list-style-type: none"> Inadequate specification for pressure testing, disinfection and commissioning processes Lack of design review for CO₂ pipe freezing, soldering processes and chemicals used in pipe joining 			
3. Competency, Licensing and Training for Plumbing and Pipefitting	<ul style="list-style-type: none"> Unlicensed or inadequately supervised workers performing regulated plumbing and drainage work Insufficient training in safe use of pipe cutters, pipe threaders, bevelling machines, metal and PVC pipe benders and CO₂ freezing equipment Lack of competency in chemical handling, soldering, brazing and use of fluxes and cleaning agents Inadequate training in pressure testing, pipeline disinfecting, and interpretation of test documentation Insufficient instruction in safe drilling techniques for in-wall pipework, including identification of services and structural elements Poor understanding of WHS duties, risk assessment processes and incident reporting requirements 	4A	<ul style="list-style-type: none"> Establish a competency management system that verifies trade qualifications, plumbing licences and high-risk work licences (where applicable) before allowing work on site Maintain a training matrix covering specialised tasks such as operating ductile iron pipe cutters, pipe benders, PVC pipe cutters, pipe threaders, bevelling machines and CO₂ freezing kits Provide task-specific training and documented procedures for chemical use in soldering and brazing, including Safety Data Sheet (SDS) based instruction Implement a structured induction program addressing WHS Act duties, company WHS expectations, incident reporting and hazards specific to pipe installations and maintenance Require supervision plans for apprentices and new workers, including competency sign-off before undertaking complex tasks like pressure testing and pipeline disinfecting Conduct periodic refresher training on isolation procedures, pressure testing protocols, and emergency response relevant to plumbing systems 	2M
4. Procurement and Management of Tools, Plant and Equipment	<ul style="list-style-type: none"> Procurement of unsuitable or non-compliant pipe cutters, saws, benders, threading and bending machines Use of poorly maintained or defective equipment (e.g. dull blades, damaged guards, leaking hoses, faulty isolation switches) Lack of standardisation leading to multiple equipment types with varying safety features and training requirements Inadequate control over hire equipment that may not have current inspection or service records 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M

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	<ul style="list-style-type: none"> No system to ensure compatibility of tooling with copper, PVC, ductile iron and other pipe materials Failure to ensure pressure testing equipment (pumps, gauges, hoses) is rated and calibrated for the required pressures 		[REDACTED]	
5. Maintenance, Inspection and Pre-Use Checks of Equipment	<ul style="list-style-type: none"> Lack of systematic maintenance for pipe cutters, saws, pipe benders, threaders and bevelling machines leading to mechanical failure or injury Inadequate inspection of guards, clamps and securing devices on pipe processing machinery Failure to identify wear, cracks or damage in pipe support systems, stands, jacks and lifting accessories Use of contaminated or degraded hoses and seals on pressure testing rigs resulting in sudden failure No procedure to remove defective tools from service, leading to continued unsafe use Poor recordkeeping of inspections and repairs, preventing trend analysis and early intervention 	3H	[REDACTED]	1L
6. Hazardous Chemicals, Soldering and Fume Management	<ul style="list-style-type: none"> Exposure to hazardous chemicals from fluxes, primers, solvents, oils and cleaning agents used for copper and PVC pipework Inhalation of fumes and gases from soldering, brazing and heating operations on copper tubing Incorrect storage, labelling or segregation of chemicals leading to spills, reactions or incompatible mixing Use of non-approved chemicals for pipeline disinfecting or cleaning chilled water systems 	4A	[REDACTED]	2M

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	<ul style="list-style-type: none"> Lack of controls for work in poorly ventilated spaces where fumes from soldering or CO₂ may accumulate Inadequate management of waste chemicals and contaminated materials 		[REDACTED]	
7. CO ₂ Pipe Freezing and Pressure Energy Management	<ul style="list-style-type: none"> Uncontrolled release of high-pressure CO₂ during pipe freezing operations Sudden failure of temporary ice plugs leading to water hammer, pipe rupture or projectile hazards Asphyxiation risk from CO₂ accumulation in poorly ventilated or below-ground work areas Inadequate verification of pipe condition and pressure ratings before freezing or pressure testing Failure to manage stored energy in pipe systems during isolation, draining and depressurisation Incorrect set-up of pressure testing for chilled water pipes and other systems, resulting in over-pressurisation 	4A	[REDACTED]	2M
8. Working Environment, Access, and In-Wall / Confined Spaces	<ul style="list-style-type: none"> Unsafe access to in-wall, ceiling or underfloor locations for installation and maintenance of pipework Uncontrolled drilling into walls or slabs causing contact with live services (electrical, gas, water, fire services) Work in confined or restricted spaces (e.g. plant rooms, pits, ceiling cavities) with limited ventilation, lighting and egress Unmanaged housekeeping resulting in trip hazards from offcuts, pipe lengths, tools and hoses Inadequate planning for safe handling and laying pipework in walls and tight spaces leading to awkward postures and musculoskeletal injury 	3H	[REDACTED]	2M

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	<ul style="list-style-type: none"> Exposure to noise and vibration from pipe cutting, drilling and bevelling processes 			
9. Manual Handling, Pipe Handling and Storage Systems	<ul style="list-style-type: none"> Inadequate systems for manual handling of long or heavy pipes, fittings and valves leading to musculoskeletal disorders Unsafe storage of pipes (copper, PVC, ductile iron) causing roll-away, collapse or falling objects Lack of mechanical aids or lifting plans for handling large valves, bundles of pipe or ductile iron sections Poorly designed pipe racks and storage areas leading to blocked access and unstable stacks No formal process to assess manual tasks associated with operating pipe benders, cutters and threaders Ineffective training in team lifting and handling of awkward loads in confined or overhead positions 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	1L
10. Isolation, Lockout and Interaction with Existing Services	<ul style="list-style-type: none"> Uncontrolled release of water, chemicals or pressure when cutting into or replacing existing pipework Accidental damage to live services (electrical, gas, fire, data) when drilling or installing new pipes Inadequate lockout-tagout processes for shared building systems during pipe maintenance or replacement of old pipes Failure to verify zero-energy state before commencing work on chilled water pipes or other pressurised systems Poor coordination with building management leading to unexpected plant start-up or system re-pressurisation 	4A	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M

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	<ul style="list-style-type: none"> Inaccurate or outdated as-built drawings causing misidentification of services 			
11. Quality Assurance, Testing, Commissioning and Disinfection	<ul style="list-style-type: none"> Incomplete or inadequate pressure testing leading to undetected leaks, future failures or water damage Improper control of test media (water, air, inert gas) creating explosion or projectile risk during testing Incorrect dosing or application of disinfectants causing chemical exposure or damage to pipe systems Poor documentation of test results and commissioning checks leading to uncertainty about system integrity Rushed commissioning and handover processes under program pressure, leading to incomplete verification of operation and safety functions Failure to flush and clean pipework before commissioning, resulting in contamination and system performance issues 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	1L
12. Contractor Management and Subcontractor Interface	<ul style="list-style-type: none"> Inconsistent WHS standards between principal contractor and specialised plumbing subcontractors Lack of pre-qualification and due diligence on subcontractors' competence in specialised work (CO₂ freezing, chilled water, disinfection) Poor coordination between multiple plumbing contractors working on overlapping pipe systems Inadequate review of subcontractor SWMS, risk assessments and procedures for pipe installation and maintenance Failure to manage interfaces where plumbing works intersect with other trades (electrical, fire, HVAC, structural) 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M

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	<ul style="list-style-type: none"> Limited monitoring of subcontractor compliance with site rules, PPE requirements and permit systems 			
13. Emergency Preparedness and Incident Management for Pipework Activities	<ul style="list-style-type: none"> Inadequate planning for emergencies stemming from pipe failures, major leaks, floods or chemical releases Lack of clear procedures for response to CO₂ release, asphyxiation risks or fume incidents during soldering and brazing Poorly understood evacuation routes and muster points for workers in ceiling spaces, plant rooms and confined areas Insufficient first-aid capability for burns, chemical exposure, eye injuries and crush injuries related to pipework Delayed or incomplete incident reporting and investigation, reducing learning and recurrence prevention Failure to coordinate emergency procedures with building management and other PCBUs on shared worksites 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	1L
14. Documentation, Records, and Continuous Improvement	<ul style="list-style-type: none"> Incomplete or outdated WHS procedures for plumbing and pipefitting activities Poor control of documents such as SWMS, risk assessments, plant manuals and test reports leading to inconsistent practices Lack of systematic review of incident data, inspection findings and audit results for pipework operations Failure to track and close corrective actions arising from inspections of pipe tools, pressure tests or chemical handling Insufficient retention of certification, licences, training records and test certificates for compliance verification No formal process to capture worker feedback on the practicality and 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	1L

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	effectiveness of WHS controls for pipework			

SAMPLE

EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

LEGISLATIVE REFERENCES

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

Queensland & Australian Capital Territory

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2011
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

Victoria

Occupational Health and Safety Act 2004
 Occupational Health and Safety Regulations 2017
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

New South Wales

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2025
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

Western Australia

Work Health and Safety Act 2020
 Work Health and Safety Regulations 2022
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

Northern Territory

Work Health and Safety (National Uniform Legislation) Act 2011
 Work Health and Safety (National Uniform Legislation) Regulation 2011
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>
 Codes of Practice NT: <https://worksafe.nt.gov.au/laws-and-compliance/codes-of-practice>

Safe Work Australia Links

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

South Australia

Work Health and Safety Act 2012 (SA)
 Work Health and Safety Regulations 2012 (SA)
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

Model Codes of Practice

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

Tasmania

Work Health and Safety Act 2012
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012
 Work Health and Safety Regulations 2012
 Work Health and Safety (Transitional) Regulations 2012
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.