

Plumbing Installation and Repairs

Business Name:		ABN:	
Business Address:			
Contact Person:	Phone:	Email:	

THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

CLIENT OR PRINCIPAL CONTRACTOR DETAILS

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			Elimination Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	Substitution Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	Engineering Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

Risk Rating & Required Action:	
4A	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
3H	Review and approve additional controls before task starts. Senior supervisor sign-off needed.
2M	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
1L	Proceed, following standard operating procedures. Monitor and keep records.

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
Catastrophic	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
Major	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
Moderate	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
Minor	First-aid only, no lost time	negligible delay	Isolated non-conformance
Insignificant	No injury	no schedule impact	Deviation caught and corrected on site

Notes on Hierarchy of Controls:
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. WHS Management, Governance and Legal Compliance	<ul style="list-style-type: none"> Absence of a documented WHS Management System aligned with WHS Act 2011 and WHS Regulations Inadequate WHS policy implementation and communication across plumbing operations Lack of clear WHS objectives, targets and performance indicators for plumbing work Poor integration of WHS duties into business decisions (quoting, scheduling, procurement) Failure to monitor changes in legislation, Australian Standards and Codes of Practice relevant to plumbing Unclear allocation of WHS duties between PCBUs, officers, supervisors, workers and subcontractors No formal consultation and issue-resolution procedure with workers and Health and Safety Representatives Inadequate system to verify licences, registrations and insurances (plumbing licence, high risk work, contract licence) Failure to maintain a current WHS Risk Register for plumbing activities (installations, maintenance etc) 	4A	<ul style="list-style-type: none"> Establish, implement and maintain a WHS management system consistent with WHS Act 2011, WHS Regulations and AS/NZS ISO 45001 Develop a written WHS policy endorsed by officers, communicated to all workers and included in induction materials Document WHS responsibilities for officers, management supervisors, leading hands and workers within position descriptions and contracts Maintain a legal and standards register for relevant plumbing legislation, Codes of Practice and Australian Standards, reviewed at least annually Integrate WHS risk assessment and consultation into business planning, tendering, project start-up and change management processes Implement a formal consultation procedure with toolbox talks, pre-start meetings and opportunities for workers to raise WHS issues Maintain and regularly review a WHS Risk Register specific to plumbing installation, maintenance and call-out activities Establish governance meetings (e.g. monthly WHS committee or management review meeting) to review incidents, audit findings and WHS KPIs Implement a documented process to verify and record licences, registrations, VOCs and insurances for employees and subcontractors Ensure officers receive due diligence training so they understand and can fulfil their WHS governance obligations 	3H
2. Competency, Training and Licence Management	<ul style="list-style-type: none"> Workers undertaking plumbing installation and repairs without current plumbing trade qualifications or state/territory licences Inadequate competency for specialised tasks such as thermostatic mixing valve (TMV) work, hot water system installation, backflow prevention and gas fitting (where applicable) Lack of training in WHS responsibilities, risk assessment and safe work procedures for plumbing 	4A	<ul style="list-style-type: none"> Implement a competency and training matrix covering all plumbing roles, tasks and locations, including installations, maintenance and emergency call-outs Verify and record current plumbing licences, high-risk work licences and any specialist certifications prior to allocation of relevant work Develop and maintain documented training modules for WHS induction, risk assessment, permits, isolation procedures and incident reporting Provide task-specific training and VOC for equipment such as force pumps, pressure testing gear, elevated work platforms, power tools and pipe threading machines Deliver working at heights training for workers required to perform high-level water heater installation or other elevated plumbing tasks 	2M

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	<ul style="list-style-type: none"> • Insufficient training in working at height for tasks such as installing showerheads at a height, roof-mounted water heaters or high-level pipework • Inadequate training in confined space awareness for sewer system and underfloor service work • No formal verification of competency (VOC) for the use of power tools, force pumps and specialised plumbing equipment • Failure to provide refresher training on hazardous manual tasks, silica dust, asbestos awareness and traffic management • Poor supervision and mentoring of apprentices and new starters performing general plumbing repairs or call-outs • Inadequate instruction on system-level procedures (isolation, testing and commissioning, potable water system maintenance, preventing water leaks) 		<ul style="list-style-type: none"> • Provide confined space awareness training and, where relevant, full confined space training for workers involved in sewer systems and underfloor services • Schedule regular refresher training on hazardous manual tasks, PPE use, silica dust and asbestos awareness in plumbing contexts • Assign competent supervisors to oversee apprentices and less experienced workers, with documented supervision ratios and sign-off processes • Ensure plumbers performing TMV, backflow prevention and hot water system commissioning hold appropriate endorsements and are recorded in the training matrix • Evaluate training effectiveness through on-the-job observation, audits and review of incident and near-miss data 	
3. Planning, Design Review and Job Scoping	<ul style="list-style-type: none"> • Insufficient pre-job planning for plumbing installation, repairs and maintenance, leading to rushed or unsafe work • Lack of coordination with designers, builders and clients regarding underfloor services before concrete pour, causing rework and service conflicts • Poor identification of service locations, depths and clearances for potable water, sewer and gas, leading to clashes or damage to existing services • Inadequate assessment of structural integrity for sink foundations, toilet installation and fixture replacement • Failure to consider WHS requirements in design decisions (e.g. locating hot water systems at inaccessible heights, poor access to valves and meters) • No process to evaluate high-risk elements such as relocating sewer, 	4A	<ul style="list-style-type: none"> • Implement a formal job scoping process for all plumbing projects, including maintenance and call-outs, that requires hazard identification and WHS planning before work commences • Introduce a design review procedure to assess accessibility, isolation, future maintenance and safe installation of water heaters, meters and sanitary fixtures • Use service coordination meetings and drawings to confirm routing and clearances for underfloor services before concrete pour and other embedded services • Require pre-start review of existing services information (dial-before-you-dig, as-built plans, CCTV sewer inspections where applicable) • Include WHS requirements (access, working space, clearances, isolation points) in project scopes of work and contract documentation • Adopt a formal change management process for variations such as relocating sewers or altering fixture layouts, including updated risk assessments • Plan for water isolation, diversion or temporary supply arrangements during major repairs such as fixing burst mains and replacing meters • Ensure coordination with principal contractor on site rules, access controls, emergency procedures, amenities and overlapping duties 	2M

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	<p>general plumbing repairs and installations</p> <ul style="list-style-type: none"> • Inadequate control of high-pressure testing equipment leading to hose failure, component rupture or unintentional water discharge • No tagging and tracking system for equipment calibration (e.g. pressure gauges, TMV testing devices, flow measurement equipment) • Improvised or unsuitable tools used for stubborn or seized fixtures, increasing risk of sudden release, laceration or musculoskeletal injury • Inadequate storage and transport arrangements for tools, leading to damage or unavailability during critical repairs • Failure to maintain guards, safety interlocks and emergency stop features on mechanical equipment • Poor management of hose routing and trip hazards around testing and commissioning activities 		<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	
6. Isolation, Permits and Energy Control (Water, Gas, Electrical Interfaces)	<ul style="list-style-type: none"> • No formal system to isolate or verify isolation of water risers, hot water systems and pumps during installation and repair • Uncontrolled release of pressure when fixing burst mains, repairing leaks or replacing meters • Inadequate coordination with electricians or gasfitters when working on hot water system installation or replacement of boiling water units • Failure to identify and manage residual energy (pressure, temperature) in hot water systems and TMVs prior to service • Absence of permit-to-work arrangements for high-risk activities (e.g. work on shared risers, main building services, or in plant rooms) 	4A	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M

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	<ul style="list-style-type: none"> Inadequate communication with clients and occupants regarding isolation of services, leading to unintended use during work 			
7. Working at Height, Access and Fall Prevention	<ul style="list-style-type: none"> Inadequate systems for managing work at height during water heater installation on roofs, high-level pipework and installing showerheads at a height Reliance on inappropriate access equipment (e.g. domestic ladders) for recurring plumbing tasks Lack of planning for safe access routes to elevated plant rooms, rooftops and high-level service zones Insufficient inspection and maintenance of ladders, scaffolds and elevated work platforms used by plumbers Poor control of falling objects (tools, fittings, offcuts) during overhead plumbing works Inadequate emergency rescue planning for height-related incidents 	4A	<p>[REDACTED]</p>	2M
8. Hazardous Manual Tasks and Materials Handling	<ul style="list-style-type: none"> Repetitive lifting and awkward handling of water heaters, hot pans, sinks and pipe bundles Awkward postures when working under benches, in cupboards, ceiling spaces or trenches during general plumbing repairs High force exertion when handling stubborn or seized fixtures, valves and fittings Poor planning for transport and handling of materials for underfloor services and sewer relocation works Lack of mechanical aids or team-lift planning for heavy or bulky items like hot water units and boiling water units 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M

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	<ul style="list-style-type: none"> Inadequate training on safe manual handling techniques specific to plumbing tasks 			
9. Exposure to Hazardous Substances, Biological and Environmental Hazards	<ul style="list-style-type: none"> Exposure to sewage, greywater and bio-aerosols during sewer repairs, stackwork replacement and clearing blockages Potential exposure to asbestos-containing materials when working on older buildings during fixture replacement and pipe rerouting Silica dust exposure from chasing walls, cutting concrete for underfloor services or sink foundations Risk of Legionella and other pathogens during potable water system maintenance, hot water system work and periods of stagnation Use of sealants, adhesives, solvents and cleaners without adequate ventilation or controls Inadequate management of chemical storage, SDS access and response on vehicles and at jobs 	4A	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M
10. Excavation, Underground Services and Underfloor Work	<ul style="list-style-type: none"> Damage to underground services (electricity, gas, communications, water, sewer) during excavation and underfloor service installation Collapse of excavations or trenches used for sewer relocation or underfloor plumbing Inadequate egress, lighting and ventilation in underfloor spaces and pits Working in proximity to mobile plant without defined exclusion zones or communication protocols Insufficient planning for safe work in confined or restricted underfloor areas 	4A	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M

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11. Traffic Management, Call-outs and Remote/After-Hours Work	<ul style="list-style-type: none"> • Unmanaged exposure to road traffic during emergency plumbing call-outs, water meter work and burst main repairs • Fatigue risks from after-hours and weekend plumbing services, including emergency repairs and leak response • Lone work hazards when plumbers attend remote or high-risk sites alone, particularly for sewer repairs and underbuilding work • Poor communication and location tracking for mobile plumbing workforce • Insufficient journey management planning for travel to and from multiple sites in a day 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M
12. Quality of Plumbing Work, Testing, Commissioning and Preventing Water Leaks	<ul style="list-style-type: none"> • Inadequate testing and commissioning of plumbing services leading to undetected leaks and water damage • Failure to properly calibrate and test TMVs, thermostats and hot water systems, increasing risk of scalds or Legionella • Poorly documented flow check procedures and inconsistent completion by different plumbers • Incorrect installation of plumb guards, meters, sanitary fixtures and pipe supports resulting in mechanical damage or leaks • Lack of systematic inspection of repairs, such as repairing sewer systems, leak repairs and fixture replacements • Insufficient feedback from defects and warranty work into system improvements 	4A	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M
13. Workplace Environment, Site Coordination and Housekeeping	<ul style="list-style-type: none"> • Poor housekeeping leading to slips, trips and falls from offcuts, packaging and tools during plumbing works • Inadequate coordination with other trades during fit-off, testing and 	3H	<p>[REDACTED]</p>	2M

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	<p>commissioning causing congestion and interface risks</p> <ul style="list-style-type: none"> Blocked access to emergency exits, fire equipment or isolation points due to stacked plumbing materials Uncontrolled discharge or temporary routing of water creating wet surfaces, mould growth or electrical hazards Insufficient management of noise, dust and vibration impacts on occupants during maintenance works in operational facilities 		[REDACTED]	
14. Documentation, Records, Reporting and Assurance	<ul style="list-style-type: none"> Incomplete or inaccurate records of plumbing installations, modifications and repairs, leading to future safety and maintenance issues Under-reporting of incidents, near misses and defects related to plumbing activities Lack of traceable documentation for TMV servicing, hot water system maintenance and potable water system maintenance Poor retention and retrieval of records for SWMS, risk assessments, certificates, warranties and commissioning data Limited management review of WMS and quality performance to identify trends and systemic weaknesses 	3H	[REDACTED]	1L
15. Emergency Preparedness, Incident Response and Business Continuity	<ul style="list-style-type: none"> Inadequate planning for plumbing-related emergencies such as major water leaks, burst mains, sewer overflows or hot water failures Lack of clear internal procedures for responding to serious incidents or notifiable incidents under the WHS Act 2011 Insufficient first aid equipment and training for foreseeable plumbing injuries and exposures 	3H	[REDACTED]	2M

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	<ul style="list-style-type: none"> • Poor communication channels between field staff, supervisors and clients during emergency call-outs • No structured process to investigate plumbing incidents and implement corrective actions 			

SAMPLE

EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

LEGISLATIVE REFERENCES

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

Queensland & Australian Capital Territory

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2011
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

Victoria

Occupational Health and Safety Act 2004
 Occupational Health and Safety Regulations 2017
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

New South Wales

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2025
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

Western Australia

Work Health and Safety Act 2020
 Work Health and Safety Regulations 2022
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

Northern Territory

Work Health and Safety (National Uniform Legislation) Act 2011
 Work Health and Safety (National Uniform Legislation) Regulation 2011
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>
 Codes of Practice NT: <https://worksafe.nt.gov.au/laws-and-compliance/codes-of-practice>

Safe Work Australia Links

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

South Australia

Work Health and Safety Act 2012 (SA)
 Work Health and Safety Regulations 2012 (SA)
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

Model Codes of Practice

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

Tasmania

Work Health and Safety Act 2012
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012
 Work Health and Safety Regulations 2012
 Work Health and Safety (Transitional) Regulations 2012
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.