

Pipeline Construction

Business Name:		ABN:
Business Address:		
Contact Person:	Phone:	Email:

THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

CLIENT OR PRINCIPAL CONTRACTOR DETAILS

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			Elimination Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	Substitution Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	Engineering Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

Risk Rating & Required Action:	
4A	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
3H	Review and approve additional controls before task starts. Senior supervisor sign-off needed.
2M	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
1L	Proceed, following standard operating procedures. Monitor and keep records.

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
Catastrophic	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
Major	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
Moderate	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
Minor	First-aid only, no lost time	negligible delay	Isolated non-conformance
Insignificant	No injury	no schedule impact	Deviation caught and corrected on site

Notes on Hierarchy of Controls:
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. WHS Leadership, Governance & Legal Compliance	<ul style="list-style-type: none"> Inadequate WHS governance structure for multi-site pipeline projects Failure to clearly allocate PCBU duties and officer due diligence responsibilities under WHS Act 2011 Insufficient awareness of regulatory requirements for high-risk construction work, pipelines and pressure equipment Poor integration of contractor WHS systems with principal contractor requirements Inadequate consultation with workers and health and safety representatives on pipeline construction risks Lack of systematic review of WHS performance, incidents and enforcement notices Failure to plan for and obtain required licences, permits and approvals (e.g. high-risk work, hot work, pressure testing, confined spaces, dangerous goods, environmental) No governance process for approving high-risk activities such as hot tapping, drilling on pressurised pipes, pigging, and pressure testing 	4A	<ul style="list-style-type: none"> Establish a formal WHS governance framework that defines roles, responsibilities and accountabilities for officers, managers, supervisors and workers on pipeline construction Implement a legal compliance register capturing applicable WHS, dangerous goods, environmental and pipeline regulations, codes and Australian Standards with scheduled review dates and responsible persons Ensure officer demonstrate due diligence through regular WHS briefings, field leadership visits, documented reviews of WHS performance data and resourcing decisions Develop and maintain a WHS management plan specific to pipeline construction and pigging operations, including pressure work, hot tapping and dangerous goods transfer Require all principals and subcontractors to align their WHS management systems with project WHS requirements via documented pre-qualification and mobilisation processes Implement formal consultation, cooperation and coordination arrangements with contractors, including WHS coordination meetings, issue-resolution procedures and communication protocols Maintain permit and licensing matrix for high-risk work (e.g. elevated work, pressure testing, hot tapping, welding) and audit compliance against it at defined intervals Introduce a management of change (MoC) procedure requiring risk assessment and approval for changes to design, methods, equipment, pressure regimes, pigging programs or operating envelopes 	3H
2. Project & Design Risk Management (Pipeline Lifecycle)	<ul style="list-style-type: none"> Pipeline alignment and design not adequately considering constructability and WHS risks Insufficient design review for high-elevation and vertical pipeline sections, resulting in complex access and lifting arrangements Inadequate engineering design for hot tap operations, drilling on pressurised pipes and tie-ins to existing live systems Poor segregation of slurry, dangerous goods and high-pressure lines from other services or work zones 	4A	<ul style="list-style-type: none"> Apply formal Safety in Design (SiD) processes for all pipeline projects, including structured risk workshops with engineering, construction, operations and WHS representatives Ensure pipeline route selection accounts for geotechnical conditions, flooding, access constraints, existing underground services and public interface to reduce construction and operational risk Require engineered designs and independent verification for high-elevation installations, vertical pipelines, hot taps and drilling on pressurised pipes, including structural, pressure and fatigue analysis Design pigging systems with compliant pig launchers/receivers, isolation valves, vent points, pressure monitoring and safe access platforms, aligned to relevant Australian Standards Provide engineered isolation, venting and drain arrangements to support safe purging, blow-down, pressure testing and de-energisation of pipelines Specify corrosion protection systems (coatings, cathodic protection, field joint coating methods) with quality assurance measures and inspection hold points 	2M

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	<ul style="list-style-type: none"> Lack of engineered provisions for safe pigging, launching and receiving operations Insufficient consideration of isolation points, vents and drains to enable safe purging, pressure testing and maintenance Inadequate corrosion protection design increasing likelihood of leaks, failures and unplanned repair work Failure to incorporate monitoring and control systems (SCADA, pressure relief, emergency shutdown) appropriate to pipeline contents and location 		<ul style="list-style-type: none"> Integrate SCADA, remote monitoring, pressure relief and emergency shutdown devices into the design based on pipeline contents, population density and environmental sensitivity Document all WHS-critical design assumptions and operational limits, and ensure they are handed over to construction and operations teams through structured briefings and records 	
3. Contractor Management & Competency	<ul style="list-style-type: none"> Selection of contractors without adequate verification of WHS capability for pipeline construction and pressure work Subcontractor chains leading to unclear accountability for supervision and safety standards Insufficient verification of licences, qualifications and competencies for specialised tasks (e.g. hot tapping, pressure welding, pressure testing, pigging operations) Inadequate supervision ratios for high-risk operations such as dangerous goods connection/disconnection and work near flowing liquids and gases Mismatch between contractor procedures and principal contractor WHS management system Language, literacy or cultural barriers leading to miscommunication of critical safety information 	4A	<ul style="list-style-type: none"> Implement a structured contractor pre-qualification system that assesses WHS management, relevant pipeline experience, incident performance and high-risk work controls Require contractors to submit project-specific WHS plans and evidence of procedure alignment with principal contractor standards for pipeline construction activities Establish competency and licensing matrices for key roles (welders, hot tap technicians, pigging operators, pressure testing supervisors, elevated work platform operators) and verify evidence prior to mobilisation Define minimum supervision levels and competency for supervisors overseeing dangerous goods transfers, drilling on pressurised pipes, pipeline purging and pressure testing Include WHS performance and compliance history as weighted criteria in contractor selection and ongoing performance reviews Conduct mobilisation inductions and interface meetings to clarify responsibilities, reporting lines, permit processes and emergency arrangements Provide translated safety critical documents or interpreter support where needed, and verify understanding via toolbox discussions and confirmation questions Audit contractor field practices and documentation (permits, inspections, training records) and apply corrective action processes for non-conformance 	2M
4. Pipeline Construction Planning & Scheduling	<ul style="list-style-type: none"> Compressed schedules driving unsafe work practices and inadequate risk assessment for high-risk pipeline activities Poor planning of work sequencing leading to concurrent incompatible 	3H	<div style="background-color: black; width: 100%; height: 20px; margin-bottom: 5px;"></div> <div style="background-color: black; width: 100%; height: 20px; margin-bottom: 5px;"></div>	2M

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	<p>activities (e.g. hot work near purging or pressure testing operations)</p> <ul style="list-style-type: none"> • Inadequate time allocated for pigging, pressure testing, purging and commissioning phases • Insufficient planning for remote or difficult access sites, including logistics for emergency response • Failure to plan for seasonal weather, flooding, cyclones, heat or cold stress impacts on pipeline work • Inadequate coordination of shutdown windows, hot taps and tie-ins with operations, leading to pressure or flow conflicts 		[REDACTED]	
5. Pressure Systems & Energy Isolation Management	<ul style="list-style-type: none"> • Inadequate isolation of pipelines and associated equipment during construction, hot tap operations and repairs • Incorrect identification of pipelines, valves and pressure lines leading to unplanned pressurisation • Deficient lock-out tag-out (LOTO) and verification processes for pressure systems • Back-flow or cross-connection between live and isolated sections during drilling on pressurised pipes or hot tapping • Unexpected pressure surges during pigging, pipeline pressure testing or slurry pumping • Failure of pressure relief devices and gauges due to poor selection, maintenance or calibration 	4A	[REDACTED]	2M
6. Process Safety & Dangerous Goods Management	<ul style="list-style-type: none"> • Release of flammable, toxic or corrosive substances during dangerous 	4A	[REDACTED]	2M

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	<p>goods pipe connection and disconnection</p> <ul style="list-style-type: none"> • Loss of containment during work near flowing liquids or gases, including slurry pipeline operations • Inadequate classification and labelling of pipeline contents (hydrocarbons, chemicals, slurries, gases) • Insufficient hazardous area classification for hot work and hot tap operations on live lines • Failure to control ignition sources during purging, pigging, venting and hot work • Poorly managed changes to product specification, pressure or flow rates increasing process safety risks 		<p>[REDACTED]</p>	
7. Work at Height & Elevated Pipeline Access Systems	<ul style="list-style-type: none"> • Inadequate design process for high-elevation installation of pipeline and vertical pipelines • Reliance on ad-hoc scaffolding, ladders or plant without engineering verification • Insufficient planning for installation of supports, hangers and brackets at height • Lack of engineered access for future maintenance of elevated or vertical sections, pigging equipment and valves • Inadequate edge protection and fall prevention systems around above-ground pipe racks, bridges and crossings 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M

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			[REDACTED]	
8. Welding, Hot Work & Coating Systems Management	<ul style="list-style-type: none"> • Non-compliant welding procedures leading to structural or pressure boundary failure in pipelines • Inadequate control of hot work around flammable atmospheres during welding jobs for pipework and hot taps • Poorly managed field joint coating works leading to coating defects, corrosion and unplanned repairs • Insufficient welder qualifications and procedure qualification records for pressure pipelines • Lack of quality assurance and inspection for welds and coating repair at critical locations such as bends, tie-ins and hot tap fittings 	4A	[REDACTED]	2M
9. Pigging, Launching & Pipeline Cleaning Operations Management	<ul style="list-style-type: none"> • Uncontrolled release of pressure or product during launching pigging operations and receiver opening • Incorrect pig selection or configuration resulting in pig becoming stuck or causing pipeline damage • Inadequate procedures for pig tracking and location during pipeline pigging activities • Failure to manage venting, depressurisation and product handling during pigging, cleaning or gauging runs • Lack of clarity on responsibilities between construction and operations teams for pigging campaigns 	4A	[REDACTED]	2M

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			[REDACTED]	
10. Pressure Testing, Purging & Commissioning Controls	<ul style="list-style-type: none"> Over-pressurisation of pipelines during hydrostatic or pneumatic pressure testing Inadequate barricading and exclusion zones during testing resulting in personnel exposure to stored energy Incorrect test media selection or contamination of process lines during testing or purging Insufficient control of venting and discharge leading to environmental harm or exposure to hazardous atmospheres Poorly planned transition from construction to operations during commissioning increasing risk of mis-valving or unexpected releases 	4A	[REDACTED]	2M
11. Traffic, Mobile Plant & Lifting for Pipeline Construction	<ul style="list-style-type: none"> Poor traffic management around trenching, pipe laying and elevated installations Inadequate lifting plans for handling long pipe strings, vertical pipeline sections and heavy fittings Interface risks between mobile plant and personnel during pipe placement, pig launcher installation and repairs Use of unsuitable lifting equipment or accessories for handling coated pipe or heavy valves Insufficient planning for lifting near live pipelines, overhead services or during hot tap and repair works 	3H	[REDACTED]	2M

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			[REDACTED]	
12. Land Disturbance, Excavation & Third-Party Asset Protection	<ul style="list-style-type: none"> • Damage to existing underground pipelines, cables or services during trenching and excavation for new pipelines • Inadequate survey and locating processes for existing infrastructure prior to construction • Poor control of access to open trenches, pit excavations and areas around vertical pipeline shafts • Insufficient protection of newly installed pipelines from third-party interference, vehicle crossings or unauthorised excavation • Failure to manage subsidence, erosion or wash-outs affecting buried or partial buried pipelines 	3H	[REDACTED]	2M
13. Field Joint Coating, Corrosion Control & Integrity Management	<ul style="list-style-type: none"> • Improper removal of field joint coat leading to coating damage and corrosion initiation • Inadequate surface preparation and application during field joint recoating • Lack of integration between construction quality data and long-term integrity management systems • Failure to monitor cathodic protection and coating performance post-construction • Poor documentation of repairs and modifications to pipelines affecting future integrity assessment 	3H	[REDACTED]	2M

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14. Slurry Pipeline & Flowing Liquids/Gases Operations Interface	<ul style="list-style-type: none"> • Mismanagement of slurry rheology and solids content leading to blockages, pressure spikes or line wear • Inadequate controls for work near flowing liquids or gases during tie-ins, repairs or inspection activities • Insufficient understanding of transient conditions (start-up, shutdown, flushing) in slurry and liquid pipelines • Uncontrolled changes in flow regime during pigging campaigns overlapping with slurry or gas transport 	3H	[REDACTED]	2M
15. Health, Fatigue, Remote Work & Environmental Exposure	<ul style="list-style-type: none"> • Fatigue and long distance travel associated with remote pipeline construction sites • Environmental exposure to heat, cold, UV and adverse weather affecting workers installing or repairing pipelines • Limited access to medical support and emergency services in remote or difficult terrain • Psychosocial risks associated with remote work, FIFO/DIDO arrangements and extended rosters 	3H	[REDACTED]	2M
16. Emergency Preparedness, Incident Response & Learning	<ul style="list-style-type: none"> • Inadequate planning for pipeline-specific emergencies such as leaks, ruptures, fires, explosions and 	4A	[REDACTED]	2M

SAMPLE

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	uncontrolled releases during construction and commissioning <ul style="list-style-type: none"> • Lack of clarity on roles, responsibilities and communication during emergencies involving dangerous goods or pressurised systems • Insufficient integration of project emergency plans with local emergency services and asset owner response plans • Failure to learn from incidents, near misses and non-conformances across different pipeline work fronts 		[REDACTED]	

SAMPLE

EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

LEGISLATIVE REFERENCES

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

Queensland & Australian Capital Territory

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2011
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

Victoria

Occupational Health and Safety Act 2004
 Occupational Health and Safety Regulations 2017
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

New South Wales

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2025
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

Western Australia

Work Health and Safety Act 2020
 Work Health and Safety Regulations 2022
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

Northern Territory

Work Health and Safety (National Uniform Legislation) Act 2011
 Work Health and Safety (National Uniform Legislation) Regulation 2011
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>
 Codes of Practice NT: <https://worksafe.nt.gov.au/factsheets-and-resources/codes-of-practice>

Safe Work Australia Links

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

South Australia

Work Health and Safety Act 2012 (SA)
 Work Health and Safety Regulations 2012 (SA)
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

Model Codes of Practice

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

Tasmania

Work Health and Safety Act 2012
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012
 Work Health and Safety Regulations 2012
 Work Health and Safety (Transitional) Regulations 2012
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.