

Load Restraint Heavy Machinery and Oversized Loads

Business Name:		ABN:
Business Address:		
Contact Person:	Phone:	Email:

THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

CLIENT OR PRINCIPAL CONTRACTOR DETAILS

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			Elimination Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	Substitution Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	Engineering Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

Risk Rating & Required Action:	
4A	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
3H	Review and approve additional controls before task starts. Senior supervisor sign-off needed.
2M	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
1L	Proceed, following standard operating procedures. Monitor and keep records.

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
Catastrophic	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
Major	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
Moderate	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
Minor	First-aid only, no lost time	negligible delay	Isolated non-conformance
Insignificant	No injury	no schedule impact	Deviation caught and corrected on site

Notes on Hierarchy of Controls:
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. Governance, WHS Duties and Legal Compliance	<ul style="list-style-type: none"> Lack of clear WHS governance structure for heavy machinery load restraint and oversized transport Failure to understand and implement obligations under WHS Act 2011, Heavy Vehicle National Law (HVNL) and Chain of Responsibility (CoR) No documented load restraint policy aligned with National Transport Commission (NTC) Load Restraint Guide Inadequate allocation of resources (budget, people, time) to manage load restraint and oversized load risks Poor integration of WHS risk management into overall business planning and transport contracts Lack of due diligence by officers to verify that systems for chain binders, lashing equipment and oversized load handling are implemented and effective 	4A	<ul style="list-style-type: none"> Develop and endorse a corporate WHS Policy and Heavy Vehicle Safety Policy that explicitly covers load restraint of heavy machinery, oversized loads, and use of chains, tie-downs and lashing equipment Establish a WHS governance structure with defined roles, responsibilities and reporting lines for directors, managers, schedulers, drivers, dogmen, riggers and maintenance personnel Implement a documented Legal and Other Requirements Register covering WHS Act 2011, WHS Regulations, HVNL, Australian Load Restraint Guide and AS/NZS 4380 (webbing tie-downs) and AS/NZS 4344 (cargo restraint systems) Include Chain of Responsibility (CoR) and WHS due diligence obligations in induction and ongoing training for officers and senior management Embed WHS and load restraint requirements into contracts, purchase orders and service level agreements with transport providers, contractors and plant hire suppliers Undertake regular management reviews (at least annually) of the load restraint and oversized transport system, including audit outcomes, incident trends and corrective actions Ensure board and senior management receive quarterly WHS performance reports specific to heavy machinery and oversized load transport risks 	3H
2. Fleet and Equipment Procurement, Design and Compatibility	<ul style="list-style-type: none"> Selection of prime movers, trailers and floats that are not suitable for heavy machinery or oversized loads Incompatible tie-downs between plant and transport vehicles leading to ineffective restraint Insufficient number or use of lashing points on trailers for rated chains and straps Lack of engineered attachment points for chain binders and lashing equipment on machinery Failure to consider oversize/overmass requirements (axle loads, ground clearance, deck ratings) at procurement stage Absence of standardisation in restraint devices (mixed brands, ratings, and configurations) increasing likelihood of misuse 	4A	<ul style="list-style-type: none"> Implement a formal specification and procurement standard for heavy haulage vehicles, trailers, low loaders and floats that includes requirements for load restraint and oversized load capacity Require engineering review and certification of load platforms, headboards, deck strength, anchor points and lashing systems for the maximum intended machinery and oversize loads Standardise the types, ratings and configurations of chains, chain binders, tensioners, webbing straps, edge protectors and corner protectors used across the fleet Ensure all plant and machinery procured or hired include clearly rated and labelled lifting and tie-down points compatible with standard transport restraints Include oversize and overmass capability criteria (e.g. extendable decks, widening floats, ramps, winches) in purchase and lease contracts for transport equipment Maintain an asset register capturing load ratings, restraint point layouts and approved configurations for each trailer and prime mover combination Require supplier documentation and compliance certificates for restraint equipment to relevant Australian Standards and NTC Load Restraint Guide 	2M

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3. Load Restraint Engineering, Standards and Technical Guidelines	<ul style="list-style-type: none"> No engineered methodology for calculating required restraint force on heavy machinery and oversized loads Reliance on informal or outdated rules-of-thumb for chain and strap selection and placement Failure to account for dynamic forces, road conditions and braking performance when securing loads Use of non-rated or inadequately rated lashing equipment, tie-downs and chain binders Inconsistent application of blocking, chocking and friction controls for machinery with tracks or rubber tyres Lack of standard load plans for recurring machinery and oversized transport tasks 	4A	<ul style="list-style-type: none"> Adopt the current National Transport Commission Load Restraint Guide as the minimum technical standard and integrate its requirements into company procedures Engage a competent engineer or load restraint specialist to develop standard load restraint plans for key machinery types and oversized configurations, including number, type and layout of restraints Develop engineering calculations and decision aids (e.g. charts, apps, calculators) to determine the minimum lashing capacity required for various machinery weights and transport conditions Standardise the method of restraint (direct lashing, ratchet tie-down, blocking, bracing) for machinery categories such as trucks, plant, wheeled loaders, excavators and mobile cranes Implement formal approval and revision processes for load restraint diagrams, ensuring they are version controlled and accessible in cabs, depots and load planning software Specify minimum Working Load Limits (WLL) for chains, binders, webbing straps and anchor points, and prohibit the use of non-rated or uncertified equipment Provide visual guides and example photos of compliant restraint setups for typical loads and oversized configurations 	2M
4. Contractor, Driver and Operator Competency Management	<ul style="list-style-type: none"> Inadequate training of drivers, plant operators and dogmen in heavy machinery load restraint principles Contract drivers employed without competency verification in securing oversized loads and using lashing equipment Misuse of chain binders, over-tensioning or under-tensioning lashing equipment due to lack of training Failure to recognise out-of-gauge dimensions and special permit conditions Poor understanding of interaction between plant operation (loading/unloading) and vehicle stability No structured refresher training on evolving standards and lessons from incidents 	4A	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M
5. Planning, Scheduling and Journey	<ul style="list-style-type: none"> Inadequate pre-trip planning for route constraints, clearances and road conditions for oversized loads 	4A		2M

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Management for Oversized Loads	<ul style="list-style-type: none"> • Time pressure and unrealistic schedules leading to shortcuts in load restraint or pre-departure checks • Failure to identify requirements for pilot vehicles, escort arrangements and police escorts where applicable • Lack of planning for loading/unloading locations, ground conditions and exclusion zones • Insufficient consideration of weather, wind and restricted visibility impacting load stability • Poor management of refuelling and rest stops for oversize combinations 		[REDACTED]	
6. Site and Traffic Management at Loading and Unloading Locations	<ul style="list-style-type: none"> • Uncontrolled interaction between mobile plant, trucks and pedestrians during loading/unloading of machinery • Inadequate traffic management plans for depots, client sites and roadside loading areas • Poor ground conditions (soft soil, uneven surfaces, slopes) impacting stability of prime mover and trailer during plant loading and unloading • Insufficient lighting during early morning or night operations, increasing risk of falls and load shift • Lack of exclusion zones and spotters when operating ramps, winches and lashing equipment • Congested sites leading to short-cuts in correct positioning and securing of machinery 	3H	[REDACTED]	2M
7. Equipment Inspection, Maintenance and Asset Management	<ul style="list-style-type: none"> • Failure of chains, chain binders, webbing straps or lashing equipment due to wear, damage or incorrect storage 	4A	[REDACTED]	2M

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	<ul style="list-style-type: none"> Inadequate inspection and maintenance regime for prime movers, low loaders, ramps and winches Defective anchor points, headboards or decks not detected before use Use of incompatible or modified restraint components without reassessment of capacity No system for tracking service life and retirement of restraint equipment Poor record keeping on maintenance of ramps, hydraulic systems and braking systems 		[REDACTED]	
8. Load Planning, Configuration and Mass Management	<ul style="list-style-type: none"> Incorrect assessment of machinery mass, centre of gravity and load distribution Overloading of axles or exceeding deck or ramp ratings when loading heavy plant Improper placement of machinery on trailer leading to instability and reduced braking effectiveness Failure to consider the impact of attachments (buckets, booms, counterweights) on mass and dimensions Inadequate consideration of multiple smaller items loaded with heavy machinery (tooling, attachments, fuel tanks) No formal system for verifying compliance with mass, dimension and permit limits 	4A	[REDACTED]	2M
9. Safe Systems for Loading, Unloading and Plant Interface	<ul style="list-style-type: none"> Instability of plant when driving on or off ramps and floats Uncontrolled movement of machinery due to inadequate chocking, blocking or brake application during loading/unloading 	3H	[REDACTED]	2M

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	<ul style="list-style-type: none"> Crush and pinch hazards when positioning machinery and applying restraints Inadequate communication between plant operators, drivers and spotters Failure to isolate plant (park brakes, attachments lowered, engines off) before final securing Reliance on ad hoc methods for difficult loads rather than documented systems 		[REDACTED]	
10. Operational Control of Tie-Downs, Chains, Binders and Lashing Equipment	<ul style="list-style-type: none"> Incorrect selection of chains, binders or straps with inadequate Working Load Limit for heavy machinery Poor positioning of lashing equipment leading to ineffective restraint or damage to machinery and equipment Over-reliance on friction with inadequate direct restraint blocking or tracked or wheeled plant Inconsistent torque or tension applied to chain binders and ratchet systems No system for verifying that the required number of lashings and patterns are used for each load type Use of inappropriate lashing angles reducing effective load restraint capacity 	4A	[REDACTED]	2M
11. Fatigue, Supervision, and Safe Behaviour Management	<ul style="list-style-type: none"> Driver and loader fatigue leading to errors in load restraint setup or inspection Supervisors prioritising schedule or cost over safe load restraint practices 	3H	[REDACTED]	2M

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	<ul style="list-style-type: none"> • Normalisation of deviance where unsafe shortcuts become accepted practice • Insufficient monitoring of remote or after-hours load restraint activities • Poor reporting culture resulting in unreported near misses and minor load shifts • Lack of behavioural expectations regarding working under suspended loads or within risk zones 		[REDACTED]	
12. Communications, Documentation and Information Management	<ul style="list-style-type: none"> • Outdated or inaccessible procedures, load plans and restraint diagrams • Inconsistent communication of permit conditions, route restrictions and special instructions to drivers • Reliance on verbal instructions leading to misunderstandings about load securing requirements • Lack of records to demonstrate compliance with VOS and O obligations • Information silos between planning workshop, drivers and site personnel • Failure to communicate equipment limitations, defects or temporary restrictions 	3H	[REDACTED]	1L
13. Emergency Preparedness, Incident Response and Recovery	<ul style="list-style-type: none"> • Lack of procedures for managing load shift, restraint failure or machinery movement during transit • Unclear responsibilities for emergency response when oversized loads are involved in road incidents • Inadequate training in the safe use of recovery equipment for heavy machinery 	3H	[REDACTED]	2M

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	<ul style="list-style-type: none"> Poor coordination with emergency services regarding specific risks of heavy plant and abnormal loads Failure to capture and analyse incident data to prevent recurrence No contingency plan for breakdowns or unplanned stops with oversized combinations 		[REDACTED]	
14. Audit, Verification and Continuous Improvement	<ul style="list-style-type: none"> Assumption that policies and procedures are effective without field verification Non-compliance with load restraint requirements going undetected over long periods Failure to incorporate regulatory updates and industry best practice into systems Inadequate follow up of corrective actions from incidents and audits Lack of performance indicators specific to load restraint and oversized load safety Learning from external incidents and alerts not systematically captured 		[REDACTED]	1L

EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

LEGISLATIVE REFERENCES

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

Queensland & Australian Capital Territory

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2011
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

Victoria

Occupational Health and Safety Act 2004
 Occupational Health and Safety Regulations 2017
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

New South Wales

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2025
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

Western Australia

Work Health and Safety Act 2020
 Work Health and Safety Regulations 2022
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

Northern Territory

Work Health and Safety (National Uniform Legislation) Act 2011
 Work Health and Safety (National Uniform Legislation) Regulation 2011
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>
 Codes of Practice NT: <https://worksafe.nt.gov.au/factsheets-and-resources/codes-of-practice>

Safe Work Australia Links

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

South Australia

Work Health and Safety Act 2012 (SA)
 Work Health and Safety Regulations 2012 (SA)
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

Model Codes of Practice

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

Tasmania

Work Health and Safety Act 2012
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012
 Work Health and Safety Regulations 2012
 Work Health and Safety (Transitional) Regulations 2012
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.