

Hand Tools

Business Name:		ABN:	
Business Address:			
Contact Person:	Phone:	Email:	

THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

CLIENT OR PRINCIPAL CONTRACTOR DETAILS

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			Elimination Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	Substitution Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	Engineering Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

Risk Rating & Required Action:	
4A	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
3H	Review and approve additional controls before task starts. Senior supervisor sign-off needed.
2M	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
1L	Proceed, following standard operating procedures. Monitor and keep records.

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
Catastrophic	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
Major	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
Moderate	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
Minor	First-aid only, no lost time	negligible delay	Isolated non-conformance
Insignificant	No injury	no schedule impact	Deviation caught and corrected on site

Notes on Hierarchy of Controls:
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. WHS Governance, Policy and Legal Compliance	<ul style="list-style-type: none"> Absence of a documented WHS policy addressing hand tool use (powered and non-powered) leading to inconsistent safety expectations Failure to align hand tool risk controls with WHS Act 2011, WHS Regulations and relevant Codes of Practice (e.g. Hazardous Manual Tasks, Managing Risks of Plant) Unclear allocation of duties between PCBUs, officers, supervisors and workers regarding provision, maintenance and safe use of hand tools No formal process to consult workers and Health and Safety Representatives (HSRs) on hand tool risks and controls Poor integration of hand tool risks into the overall WHS management system and risk register Lack of documented standards for safe bench work, use of crowbars, chisels, utility knives, snips, cutters, shovels, spades, hoes and heavy hammers across sites 	High	<ul style="list-style-type: none"> Develop and endorse a written WHS policy that explicitly includes safe management of powered and non-powered hand tools, bench work and manual repair activities Integrate hand tool hazards and controls into the organisation's WHS management system, including risk registers, procedures and safe systems of work Define and document roles and responsibilities for officers, managers, supervisors and workers in relation to selection, procurement, inspection, maintenance and use of hand tools Ensure hand tool management complies with WHS Act 2011 and WHS Regulations (plant, manual tasks, noise, VIB, incident notification) and reference relevant Australian Standards and Codes of Practice Establish a regular review cycle (e.g. annually or following incidents/changes) for all hand tool policies and procedures, with evidence of leadership sign-off Implement structured consultation processes (toolbox talks, HSR meetings, safety committees) to capture worker feedback on hand tool hazards such as utility knife use, hammer and chisel work, crowbar leverage and sharp tool handling Ensure other PCBUs on shared worksites understand and align to the organisation's hand tool policies through PCBU-PCBU consultation and documented agreements 	Medium
2. Procurement, Selection and Design of Hand Tools	<ul style="list-style-type: none"> Improper tool selection for the task (e.g. wrong size spade, incorrect crowbar length, using a chisel as a screwdriver) increasing likelihood of slips and impact injuries Purchase of low-quality or non-compliant powered and non-powered tools without adequate guarding, insulation or safety features Lack of ergonomic consideration when procuring heavy hammers, shovels, hoes, snips and cutters, increasing musculoskeletal disorder (MSD) risk from intensive use Failure to standardise hand tools across the organisation leading to ad-hoc substitutions, makeshift tools and unapproved modifications 	High	<ul style="list-style-type: none"> Implement a formal procurement procedure that requires risk-based assessment of hand tools (powered and non-powered) before purchase, including consultation with end users and HSRs Specify minimum standards for all hand tools (e.g. compliance with relevant Australian Standards, insulated tools for electrical work, guarded air tools, lockable utility knives, safety snips and cutters) Standardise common hand tools across the organisation (e.g. approved types of crowbars, chisels, mallets, shovels, spades, hoes, snips, cutters and heavy hammers) and prohibit use of non-approved or improvised tools Include ergonomic criteria in purchasing decisions, such as handle design, tool weight, vibration levels and force required for tasks involving repetitive use or intensive hand tool work Mandate selection of purpose-designed cutting tools (e.g. safety knives, guarded snips) rather than general-purpose utility knives where possible Ensure compatible and correctly rated accessories (e.g. chisels for masonry vs metal, blades for correct utility knife type, sockets for impact tools) are specified and purchased through approved suppliers only Maintain a centralised list or catalogue of approved hand tools and associated accessories accessible to supervisors and purchasing staff 	Medium

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	<ul style="list-style-type: none"> Inadequate assessment of vibration, noise and force associated with heavy striking tools and air tools No system to ensure compatibility between tools and accessories (e.g. chisels and hammers, sockets and impact wrenches, blades and utility knives) 			
3. Maintenance, Inspection and Tagging Systems	<ul style="list-style-type: none"> Use of damaged or poorly maintained hand tools (e.g. mushroomed chisels, cracked hammer handles, bent crowbars, blunt snips, dull utility knife blades) increasing risk of slipping, shattering or loss of control No scheduled inspection program for hand tools used in bench work, repairs, demolition, cutting or digging tasks Inadequate systems for identifying, tagging and removing defective tools from service Lack of maintenance records for powered hand tools and air tools leading to use of unsafe equipment (e.g. faulty triggers, damaged gears, leaking air hoses) Failure to maintain cutting snips or appropriate condition of snips, cutters and knives, increasing required force and associated MSD and laceration risk Uncontrolled storage of tools leading to rust, contamination, damage and trip hazards 	High	<ul style="list-style-type: none"> Establish a documented inspection and maintenance schedule for all powered and non-powered hand tools, proportionate to frequency and severity of use (e.g. weekly checks for heavy hammers, crowbars, chisels, shovels and digging tools in regular use) Develop standardised pre-use inspection criteria (e.g. handles intact, heads secure, blades sharp and undamaged, no cracks or deformation) and incorporate these into checklists used by workers and supervisors Implement a formal tagging or isolation system for defective tools, including immediate removal from service, clear labelling and prompt repair or disposal in line with procedure Maintain maintenance and inspection records for powered hand tools and air tools, including servicing dates, faults identified and corrective actions taken Provide suitable storage systems (racks, shadow boards, locked tool cabinets) to protect hand tools from damage and to minimise clutter and trip hazards in bench and repair areas Establish a process for safe replacement and sharpening of blades (snips, cutters, utility knives) that specifies who is authorised to perform sharpening or blade changes and under what conditions Regularly audit tool condition and compliance with maintenance procedures as part of WHS inspections and internal audits 	Medium
4. Training, Competency and Supervision	<ul style="list-style-type: none"> Workers using hand tools (including heavy hammers, chisels, crowbars, shovels, snips, cutters, mallets and utility knives) without adequate training in safe techniques or limitations Lack of competency assessment for high-risk tool use (e.g. intensive repetitive tasks, hand and air tools, demolition work with crowbars and heavy hammers) 	High	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	Medium

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	<ul style="list-style-type: none"> Assumption that experience equates to competency, leading to entrenched unsafe practices such as using excessive force or incorrect grip and stance Supervisors not adequately trained to identify unsafe hand tool practices and intervene effectively No targeted induction for new workers, labour hire personnel or contractors on site-specific hand tool rules and systems Insufficient training on selection of the correct tool for the task, leading to increased potential for tool failure or injury 		[REDACTED]	
5. Risk Management and Planning for Hand Tool Tasks	<ul style="list-style-type: none"> Hand tool risks not systematically identified or assessed prior to commencing bench work, repair tasks or field work involving shovels, crowbars, chisels or cutting tools Failure to consider cumulative risks from intensive hand tool use, awkward postures and environmental factors (lighting, weather, confined spaces) No formal requirement to review hand tool risks when tasks, tools or work environments change Lack of planning for simultaneous operations leading to interaction between workers using heavy lifting or cutting tools in close proximity Inadequate assessment of hazards associated with using sharp tools during repairs on live or partially energised systems or plant Absence of documented triggers for higher-level controls (e.g. job-specific risk assessments for unusual or complex hand tool tasks) 	High	[REDACTED]	Medium
6. Ergonomics and Management of Manual Task Risks	<ul style="list-style-type: none"> Intensive or repetitive use of hand tools (snips, cutters, wrenches, hammers, shovels, hoes) leading to cumulative 	High	[REDACTED]	Medium

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	<p>strain, tendonitis or other musculoskeletal disorders</p> <ul style="list-style-type: none"> • Forceful gripping, awkward wrist positions or overreaching during bench work, overhead work or work below knee height • Poorly designed benches or workstations causing workers to adopt sustained stooped or twisted postures • Use of heavy hammer tools, crowbars and shovels without adequate task rotation or rest breaks leading to fatigue and reduced coordination • Inappropriate tool handle sizes and shapes causing excessive localized pressure on hands and wrists • Manual handling of toolboxes and large quantities of tools without consideration of weight limits or mechanical aids 		<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	
7. Safe Systems of Work, Procedures and Work Instructions	<ul style="list-style-type: none"> • Lack of clear, written procedures governing safe use of hand tools for bench work, repairs, maintenance and outdoor tasks • Procedures focusing only on hand tool handling rather than broader controls, such as isolation, sequencing of task and interactions between workers • No defined limits for when high-risk tools (e.g. heavy hammers, crowbars, utility knives) can be used or when alternative methods are required • Inconsistent work practices across crews and sites, leading to elevated risk during multi-site or multi-employer operations • Overreliance on informal verbal instructions rather than controlled documents for high-risk hand tool tasks 	High	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	Medium

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8. Personal Protective Equipment (PPE) Management	<ul style="list-style-type: none"> Inadequate or inconsistent use of PPE when using sharp tools, striking tools or air tools, increasing risk of lacerations, eye injuries and impact injuries No system to ensure PPE is appropriate for specific hand tool hazards (e.g. cut-resistant gloves for snips and cutters, impact-resistant eyewear for hammer and chisel work) PPE policies not integrated with hand tool procedures, leading to confusion about when PPE is mandatory Use of poorly fitting PPE that interferes with grip or dexterity, potentially increasing risk while cutting or handling small components Lack of maintenance and replacement systems for PPE, leading to degraded protection (e.g. scratched eye protection, worn gloves) 	Medium	[REDACTED]	Low
9. Workplace Layout, Housekeeping and Storage Systems	<ul style="list-style-type: none"> Poorly organised benches and work areas leading to clutter, trip hazards and accidental contact with sharp or heavy tools Inadequate storage and segregation of tools resulting in blades or sharp edges being exposed when not in use Tools left on elevated surfaces, scaffolds or bench edges increasing risk of dropped objects and impact injuries Insufficient lighting in work areas causing workers to misjudge distances when using utility knives, snips, chisels or heavy hammers Crowded or poorly designed repair areas causing workers to work too closely together while wielding tools such as shovels, crowbars or mallets 	High	[REDACTED]	Medium
10. Contractor, Labour Hire and Visitor Management	<ul style="list-style-type: none"> Contractors and labour hire workers using their own hand tools that do not meet the organisation's standards or are in poor condition 	High	[REDACTED]	Medium

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	<ul style="list-style-type: none"> Inconsistent briefing of contractors on site-specific requirements for hand tool use, storage and reporting of defects Visitors and other PCBUs not aware of exclusion zones or PPE requirements around areas where intensive hand tool work is underway Limited oversight of contractor work methods involving sharp tools, crowbars, chisels or air tools 		[REDACTED]	
11. Incident Reporting, Investigation and Corrective Actions	<ul style="list-style-type: none"> Under-reporting of minor cuts, near misses and tool malfunctions, resulting in missed opportunities to identify systemic issues Ineffective incident investigations that focus on worker behaviour rather than underlying system failures (e.g. training gaps, poor procurement, inadequate supervision) Lack of trend analysis to identify recurring issues with hand tools (e.g. frequent utility knife incidents, repeated chisel head failure) Delayed or incomplete implementation of corrective actions, allowing known hand tool hazards to persist 	Medium	[REDACTED]	Low
12. Health Monitoring, Fatigue and Wellbeing Management	<ul style="list-style-type: none"> Development of gradual musculoskeletal disorders in workers performing repetitive hand tool tasks without early detection Fatigue from prolonged or intensive use of heavy or vibrating tools, increasing risk of loss of control and errors Failure to identify workers whose pre-existing conditions may be aggravated by intensive hand tool work Inadequate systems for workers to report discomfort or early symptoms linked to hand tool use 	Medium	[REDACTED]	Low

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			[REDACTED]	
13. Emergency Preparedness and First Aid for Hand Tool Injuries	<ul style="list-style-type: none"> • Delayed or inappropriate response to lacerations, puncture wounds, eye injuries or crush injuries caused by hand tools • Insufficient availability of first aid equipment suitable for managing common hand tool injuries (e.g. bleeding control, eye irrigation) • First aiders not trained or confident in managing serious hand tool injuries or in escalating promptly to emergency services • Lack of emergency procedures for remote or isolated work where bench work or manual repair tasks occur away from main sites 	Medium	[REDACTED]	Low

SAMPLE

EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

LEGISLATIVE REFERENCES

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

Queensland & Australian Capital Territory

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2011
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

Victoria

Occupational Health and Safety Act 2004
 Occupational Health and Safety Regulations 2017
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

New South Wales

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2025
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

Western Australia

Work Health and Safety Act 2020
 Work Health and Safety Regulations 2022
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

Northern Territory

Work Health and Safety (National Uniform Legislation) Act 2011
 Work Health and Safety (National Uniform Legislation) Regulation 2011
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>
 Codes of Practice NT: <https://worksafe.nt.gov.au/laws-and-compliance/codes-of-practice>

Safe Work Australia Links

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

South Australia

Work Health and Safety Act 2012 (SA)
 Work Health and Safety Regulations 2012 (SA)
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

Model Codes of Practice

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

Tasmania

Work Health and Safety Act 2012
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012
 Work Health and Safety Regulations 2012
 Work Health and Safety (Transitional) Regulations 2012
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.