

Fixed Scaffolding Erection and Dismantling

Business Name:		ABN:
Business Address:		
Contact Person:	Phone:	Email:

THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

CLIENT OR PRINCIPAL CONTRACTOR DETAILS

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			Elimination Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	Substitution Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	Engineering Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

Risk Rating & Required Action:	
4A	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
3H	Review and approve additional controls before task starts. Senior supervisor sign-off needed.
2M	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
1L	Proceed, following standard operating procedures. Monitor and keep records.

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
Catastrophic	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
Major	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
Moderate	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
Minor	First-aid only, no lost time	negligible delay	Isolated non-conformance
Insignificant	No injury	no schedule impact	Deviation caught and corrected on site

Notes on Hierarchy of Controls:
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. WHS Governance, Roles and Consultation	<ul style="list-style-type: none"> Lack of clear PCBU WHS governance for scaffolding activities under WHS Act 2011 and WHS Regulations Unclear allocation of legal duties between client, principal contractor, scaffolding company and labour hire providers Insufficient worker consultation and failure to establish HSR involvement for scaffolding risks No formal process to review incidents, near misses and changes in legislation or standards affecting scaffolding Inadequate integration of scaffolding risks into the organisation's overall WHS management system 	4A	<ul style="list-style-type: none"> Establish and document a WHS governance framework that clearly sets out duties, responsibilities and authority for all parties involved in fixed scaffolding erection and dismantling in line with WHS Act 2011 Develop written WHS agreements between PCBU, principal contractor and scaffolding contractor describing responsibilities for design, erection, inspection, use, modification and dismantling of scaffolds Implement a formal consultation, cooperation and coordination procedure (section 46 WHS Act) that specifically addresses scaffolding works and interfaces with other trades Ensure worker participation through HSRs, toolbox talks and safety committees when developing and reviewing scaffolding policies, procedures and risk assessments Schedule periodic governance reviews to check compliance with current WHS legislation, codes of practice (e.g. General Construction, Fall Prevention, Scaffolding), AS/NZS 1576 and internal standards Include scaffolding related KPIs (inspections completed, non-conformances closed out, training currency) in management review processes 	2M
2. Scaffold Design, Engineering and Configuration Management	<ul style="list-style-type: none"> Use of generic or unsuitable scaffold designs not matched to site conditions, height changes or complex configurations Inadequate engineering verification for high, complex, cantilever, lean-to and transom scaffolding or proximity to live edges and penetrations Lack of engineering checks for scaffold tie patterns, bracing, load paths and prevention of scaffold tilting or collapse Uncontrolled modifications by untrained personnel resulting in compromised structural integrity No formal change management when planning scaffold height changes or adding temporary platforms, stair towers, hop-ups or additional bays 	4A	<ul style="list-style-type: none"> Implement a documented scaffold design process requiring use of competent engineers or advanced scaffolders for all complex or high-risk fixed scaffolds in accordance with WHS Regulations and AS/NZS 1576 Develop engineering design templates and standard configurations for typical fixed scaffold, lean-to, transom and stair tower arrangements, subject to engineering sign-off Mandate written engineering verification (calculations or design certificate) for complex setups, tall scaffolds, high imposed loads, cantilevers, suspended loads and unusual foundations Introduce a formal design change and configuration management procedure for any adjustment of scaffold levels, height changes or erection of temporary platforms, including engineering review where required Prohibit unauthorised modifications through signage, induction and contract conditions, and require all changes to be approved and documented by the scaffolding supervisor or engineer Maintain current design drawings and configuration records on site, accessible to supervisors, inspectors and workers, with a version control system 	2M
3. Competency, Licensing and Training Systems	<ul style="list-style-type: none"> Scaffold erection, dismantling and alteration undertaken by workers without appropriate High Risk Work Licence (HRWL) or verification of competency Inadequate training in safe use of scaffold stairways, access systems and 	4A	<ul style="list-style-type: none"> Implement a competency management system that verifies valid HRWL for basic, intermediate and advanced scaffolding work as per WHS Regulations before workers perform scaffold erection and dismantling Develop and deliver a formal training program on fixed scaffold systems that covers safe scaffolding assembly, scaffold tie installation, prevention of scaffold tilting and use of fall prevention measures 	2M

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	<ul style="list-style-type: none"> lifeline security for those engaging in scaffolding operations Lack of specific training on climbing on scaffolding, not on loose components, and safe use of fall arrest systems Insufficient understanding of safe working loads, stacking scaffolding components, securing planks and toe board installation No structured refresher or gap training for new scaffold systems, complex setups or updated procedures 		<ul style="list-style-type: none"> Ensure specific training modules for safe access and egress, correct use of scaffold stairways and ladders, and prohibition of climbing on scaffold components not intended as access Provide training and competency assessment for assessing scaffold lifeline security, harness connection points and rescue planning Introduce refresher training intervals (e.g. every 2–3 years) and targeted retraining following incidents, non-conformances or introduction of new scaffold systems Maintain a central training and licensing register with expiry dates, assessment records and supervisor verification before allocation of scaffolding tasks 	
4. Planning, Design Risk Assessment and Job Scoping	<ul style="list-style-type: none"> Inadequate planning for scaffold location, height, configuration and interaction with other works on site Failure to consider complex scaffold setup requirements, including changes in building geometry and future height changes Insufficient assessment of exposure to falls during erection and dismantling, including leaning out from scaffolds and walking on incomplete systems No systematic evaluation of need for temporary platform catch platforms, edge protection or fall arrest access systems Poor planning regarding lifting methods, storage space for scaffolding components and access for plant and deliveries 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	2M
5. Procurement and Selection of Scaffolding Systems and Components	<ul style="list-style-type: none"> Procurement of non-compliant, damaged or incompatible scaffold components from multiple suppliers Use of mixed scaffold brands or systems without engineering verification of compatibility Insufficient specification of load class, duty rating and environmental resistance for scaffold planks, frames, ledgers and toe boards 	3H	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	1L

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	<ul style="list-style-type: none"> Inadequate systems to ensure availability of components required for safe configurations (e.g. ties, braces, stair modules, guardrails) Procurement decisions driven solely by cost, ignoring compliance with Australian Standards and supplier competence 		[REDACTED]	
6. Site Layout, Foundations and Prevention of Scaffold Tilting or Collapse	<ul style="list-style-type: none"> Erecting fixed scaffold on unsuitable ground, unstable surfaces or unverified structural slabs leading to settlement or overturning Insufficient consideration of surcharge loads, excavations, voids, services and drainage affecting scaffold stability Inadequate base plates, sole boards, ties, braces and rakers to prevent scaffold tilting in wind or due to imposed loads Uncontrolled modification or removal of scaffold ties during building works, cladding installation or demolition No engineered controls for special conditions such as lean-to scaffoldings, transom scaffolding or scaffolding attached to fragile structures 	4A	[REDACTED]	2M
7. Working at Height and Fall Prevention Systems	<ul style="list-style-type: none"> Falls from height during engaging scaffolding operations, particularly while erecting and dismantling scaffold Leaning out from scaffolds or climbing on scaffold components not designed as access, increasing fall risk Inadequate guardrails, incomplete decking, missing toe boards and unsecured planks on working platforms Failure of scaffold lifeline systems or incorrect connection of personal fall arrest equipment Inadequate planning for rescue and retrieval of workers after a fall or suspension from a lifeline 	4A	[REDACTED]	2M

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			[REDACTED]	
8. Electrical, Services and Overhead Hazard Management	<ul style="list-style-type: none"> Positioning scaffolding near power lines or electrical installations without appropriate clearances Uncontrolled contact with live electrical services during erection, modification or dismantling of scaffold Inadequate coordination with utilities providers when scaffolding is erected under, over or adjacent to electrical infrastructure Lack of controls for overhead hazards such as cranes, suspended loads and building maintenance units interacting with scaffold Workers leaning out from scaffolds in exclusion zones around energised equipment or moving 	4A	[REDACTED]	2M
9. Access, Egress and Safe Use of Scaffold Stairways and Platforms	<ul style="list-style-type: none"> Inadequate provision of safe access and egress routes, ladders and working levels Improper use or configuration of scaffold stairways, ladders and openings leading to slips, trips and falls Workers climbing on scaffold frames or braces instead of using designated access systems Congestion on stairways and platforms due to poor layout, materials storage or stacking scaffolding components on walkways Failure to maintain continuous safe access during scaffold height changes, temporary platform erection or partial dismantling 	3H	[REDACTED]	1L

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10. Materials Handling, Stacking and Component Integrity Management	<ul style="list-style-type: none"> Unsafe manual handling and carrying of heavy scaffold components such as standards, ledgers and planks Improper stacking scaffolding components leading to collapse of stored materials or impact injuries Use of damaged, corroded or deformed scaffold components, planks and couplers due to poor inspection systems Unsecured planks and toe boards on working platforms allowing movement, tipping or displacement Lack of controls for safe lifting of components onto and off scaffold, including crane lifts and mechanical aids 	3H	[REDACTED]	2M
11. Supervision, Permit to Alter and Work Coordination	<ul style="list-style-type: none"> Insufficient supervision of workers erecting, altering and dismantling scaffolds, leading to deviations from design and procedures Unauthorised persons working in scaffolding operations or altering scaffold components, ties or planks Poor coordination between scaffolding activities and concurrent trades, increasing risk of falls, dropped objects and overloading Lack of formal controls over complex scaffold setup, temporary platform erection and scaffold height changes Failure to enforce exclusion zones beneath erecting and dismantling areas and during overhead works 	3H	[REDACTED]	2M
12. Inspection, Tagging and Condition Monitoring of Scaffolds	<ul style="list-style-type: none"> Use of incomplete, defective or overloaded scaffolds due to inadequate inspection systems Failure to detect damage or instability after severe weather, impact, modification or partial dismantling 	3H	[REDACTED]	1L

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	<ul style="list-style-type: none"> Unclear status of scaffolds (e.g. whether they are safe to use, partly dismantled or under construction) No systematic inspection regime for scaffold tie installation, bracing integrity and prevention of tilting Reliance on informal checks rather than documented inspections by competent persons 		[REDACTED]	
13. Worker Behaviour, Fatigue and Safe Work Culture	<ul style="list-style-type: none"> Risk-taking behaviours such as leaning out from scaffolds, removing guardrails or walking on narrow or incomplete platforms Complacency in routine scaffolding tasks leading to bypassing of controls and informal shortcuts Fatigue, time pressure and productivity demands influencing decision-making during complex scaffolding tasks Ineffective reporting culture where near misses, unsafe conditions or concerns about scaffold safety are not raised Drug and alcohol impairment affecting judgement and physical coordination at height 	3M	[REDACTED]	2M
14. Emergency Preparedness and Rescue from Scaffolds	<ul style="list-style-type: none"> Delayed or ineffective rescue of a worker who has fallen and is suspended from a lifeline on or near scaffolding Inadequate emergency access to scaffolds for paramedics, fire services or internal response teams Lack of rehearsed procedures for evacuation from high or complex fixed scaffold structures Failure to consider emergency scenarios when planning scaffold 	3H	[REDACTED]	2M

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	erection, resulting in blocked egress routes • Insufficient provision and maintenance of rescue equipment appropriate to scaffold configurations		[REDACTED]	
15. Documentation, SWMS Integration and Continuous Improvement	• Fragmented or inconsistent documentation for scaffolding activities, leading to gaps between system-level risk controls and task-level SWMS • Failure to keep procedures, SWMS, risk assessments and design documents current with legislative and standards updates • Poor linkage between incident investigations, audit findings and updates to scaffold management systems • Over-reliance on generic SWMS that do not reflect specific scaffold configurations, height changes or complex setups • Inadequate recordkeeping of training, inspections, permits and engineering verifications	3H	[REDACTED]	1L

SAMPLE

EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

LEGISLATIVE REFERENCES

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

Queensland & Australian Capital Territory

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2011
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

Victoria

Occupational Health and Safety Act 2004
 Occupational Health and Safety Regulations 2017
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

New South Wales

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2025
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

Western Australia

Work Health and Safety Act 2020
 Work Health and Safety Regulations 2022
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

Northern Territory

Work Health and Safety (National Uniform Legislation) Act 2011
 Work Health and Safety (National Uniform Legislation) Regulation 2011
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>
 Codes of Practice NT: <https://worksafe.nt.gov.au/laws-and-compliance/codes-of-practice>

Safe Work Australia Links

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

South Australia

Work Health and Safety Act 2012 (SA)
 Work Health and Safety Regulations 2012 (SA)
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

Model Codes of Practice

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

Tasmania

Work Health and Safety Act 2012
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012
 Work Health and Safety Regulations 2012
 Work Health and Safety (Transitional) Regulations 2012
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.