

Earthwork Operations

Business Name:		ABN:	
Business Address:			
Contact Person:	Phone:	Email:	

THIS RISK ASSESSMENT IS APPROVED BY THE PCBU ON THIS PROJECT

Under the Work Health and Safety Regulation (WHS Regulation), a person conducting a business or undertaking (PCBU) is required to ensure that a RISK ASSESSMENT is prepared before the proposed work starts.

Full Name:		
Signature:	Title:	Date:

CLIENT OR PRINCIPAL CONTRACTOR DETAILS

Client:	SCOPE OF WORKS
Project Name:	
Project Address:	
Project Manager:	
Contact Phone:	
Date Risk Assessment supplied to Project Manager:	



RISK MATRIX									
LIKELIHOOD	INSIGNIFICANT	MINOR	MODERATE	MAJOR	CATASTROPHIC	SCORE	ACTION	HIERARCHY OF CONTROLS	
ALMOST CERTAIN	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4 ACUTE			Elimination Remove the hazard.	
LIKELY	2 MODERATE	3 HIGH	3 HIGH	4 ACUTE	4 ACUTE	4A ACUTE	DO NOT PROCEED	Substitution Replace the hazard.	
POSSIBLE	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	4 ACUTE	3H HIGH	Review before work starts.	Isolation Isolate People from the hazard	
UNLIKELY	1 LOW	1 LOW	2 MODERATE	3 HIGH	4 ACUTE	2M MODERATE	Ensure control measures in place.	Engineering Isolate the hazard	
RARE	1 LOW	1 LOW	2 MODERATE	3 HIGH	3 HIGH	1L LOW	Monitor and keep records.	Administrative Change	
								PPE	

Risk Rating & Required Action:	
4A	Stop work. The risk is intolerable. Eliminate the hazard or redesign the activity before proceeding. A Safe Work Method Statement (SWMS) or higher-level authorisation is required.
3H	Review and approve additional controls before task starts. Senior supervisor sign-off needed.
2M	Ensure all nominated controls are in place and effective. Proceed with caution; monitor conditions.
1L	Proceed, following standard operating procedures. Monitor and keep records.

Consequence Scale:			
Consequence	People (injury/illness)	Project / Assets	Compliance / Reputation
Catastrophic	Fatality or permanent total disability	project shutdown	Significant regulator intervention; criminal prosecution
Major	Serious injury/illness (hospital > 5 days)	critical delay	Improvement notice; major media coverage
Moderate	Medical-treatment injury; lost-time > 1 day	moderate delay	Minor breach; adverse client comment
Minor	First-aid only, no lost time	negligible delay	Isolated non-conformance
Insignificant	No injury	no schedule impact	Deviation caught and corrected on site

Notes on Hierarchy of Controls:
Remember to apply controls in the preferred order shown by the coloured pyramid:

1. **Eliminate**
2. **Substitute**
3. **Isolate**
4. **Engineering**
5. **Administrative**
6. **PPE**

Always document **why** a lower-order control is accepted if elimination or substitution is not reasonably practicable.

aligned with Safe Work Australia's Managing the risk of fatigue at work (2023) and ISO 45001:2018 clauses 6–8.

JOB STEP	POTENTIAL HAZARDS	IR	CONTROL MEASURES	RR
SPECIFIC WORK STEPS	HAZARDS THAT MAY ARISE	INITIAL RISK	SPECIFIC MEASURES TO BE PUT IN PLACE TO ELIMINATE OR CONTROL THE RISKS	RESIDUAL RISK
1. WHS Governance, Duties and Consultation	<ul style="list-style-type: none"> Lack of clear assignment of WHS duties for PCBUs, officers, supervisors and contractors under WHS Act 2011 Inadequate consultation with workers and health and safety representatives about bulk earthworks, steep slopes and stockpile activities Poor integration of WHS obligations into contracts for principal contractor, subcontractors and plant hire providers Insufficient monitoring and review of WHS performance for earthwork operations (e.g. no WHS KPIs, no trend analysis on incidents) Failure to ensure due diligence by officers (e.g. directors, senior managers) in relation to high-risk earthmoving activities 	High	<ul style="list-style-type: none"> Establish and document a WHS governance framework that defines PCBU responsibilities, officer due diligence duties, line management accountabilitys and reporting lines specific to earthwork operations Develop a WHS consultation procedure requiring regular toolbox talks, pre-start meetings and issue-resolution processes for all workers involved in bulk earthworks, rock removal, ramp formation and stockpile handling Embed WHS requirements into all contracts and purchase orders, including obligations to comply with WHS Act 2011, WHS Regulations and relevant Codes of Practice (e.g. Excavation Work, Managing the Risk of Plant in the Workplace) Set WHS performance indicators (e.g. corrective action closure rates, supervision hours in field, audit scores) for earthwork operations and review these at management meetings with documented actions Ensure officers receive periodic due diligence briefings on earthwork-specific risks (e.g. working on slopes, overburdened stockpiles, steep site preparation) and verify adequate resources are provided for safe system of work Implement a formal WHS committee or HSR network for projects with ongoing earthworks, with scheduled meetings, documented minutes and follow-up of agreed actions 	Medium
2. Planning, Design and Geotechnical Risk Management	<ul style="list-style-type: none"> Inadequate geotechnical investigation of natural ground, cut faces and fill areas prior to earthworks on slopes and steep sites Poor design of ramps, batters, benches and access tracks leading to instability or plant rollover risk Insufficient assessment of existing ground conditions, underground services and previous land use before site clearance and levelling Lack of documented design criteria for formation of ramps and slopes, stockpile footprints and maximum allowable batter angles No systematic review of design changes (e.g. altered ramp gradients, modified stockpile locations) for WHS impacts 	High	<ul style="list-style-type: none"> Engage a suitably qualified geotechnical engineer to undertake and document geotechnical investigations for bulk earthworks, steep slopes, ramps and overburdened stockpiles, with specific recommendations for safe working parameters Develop engineering designs and drawings for ramps, benches, slopes and stockpiles that specify maximum gradients, batter angles, bench widths, drainage measures and separation distances from structures and services Implement a formal design risk assessment process for earthworks that identifies geotechnical and stability hazards and records control strategies before works commence Establish a change management procedure requiring WHS and geotechnical review whenever ramp layouts, slope angles, excavation depths or stockpile locations are altered from the original design Integrate information about underground and above-ground services (e.g. utilities, pipelines, drainage lines) and environmentally sensitive areas into planning documents, with defined exclusion zones Ensure design documentation (drawings, geotechnical reports, design assumptions) is controlled, current and communicated to supervisors, surveyors and machine operators 	Medium
3. Contractor and Supplier Management	<ul style="list-style-type: none"> Engagement of plant hire and earthmoving contractors without adequate WHS prequalification 	High	<ul style="list-style-type: none"> Implement a contractor WHS prequalification process that assesses safety management systems, incident history, plant maintenance systems and competency records relevant to earthwork operations 	Medium

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	<ul style="list-style-type: none"> Inconsistent WHS standards and procedures across multiple contractors working on the same earthwork area Insufficient verification of contractor training, licences and experience in bulk earthworks, rock removal and steep site preparation Poor coordination of activities between different contractors leading to interaction risks near ramps, stockpiles and work fronts Lack of clarity over who controls specific earthwork locations, stockpiles and plant interfaces at any given time 		<ul style="list-style-type: none"> Include project-specific WHS requirements in contract scopes, such as adherence to site traffic management plan, excavation and earthworks procedure, fatigue management and mandatory use of designated communication systems Require contractors to submit project WHS plans, including risk assessments and procedures for bulk earthworks, rock removal, overburden stockpiles and steep slopes, for review and approval prior to mobilisation Establish an interface management plan that defines how different contractors will coordinate access to ramps, working platforms, loading points and stockpile areas, including use of permits or allocation boards Conduct joint pre-start and coordination meetings with all contractors working in or around earthwork areas to review daily coordination points and controls Audit contractors against agreed WHS requirements during the project, with a documented process for non-conformance, corrective actions and, where necessary, suspension of works 	
4. Procurement and Management of Plant and Equipment	<ul style="list-style-type: none"> Selection of earthmoving plant (excavators, dozers, graders, dump trucks, loaders) that is unsuitable for work on steep slopes or uneven terrain Plant lacking critical safety features (ROPS/FOPS, seatbelts, reversing alarms, cameras, load indicators) required for high-risk ramps and stockpile work Use of non-compliant attachments (rippers, buckets, rock breakers) without engineering verification Inadequate systems to ensure only authorised and competent operators use plant Poor control of hired-in equipment that does not meet site WHS and maintenance standards 	High	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>	Medium
5. Maintenance, Inspection and Defect Management	<ul style="list-style-type: none"> Inadequate preventive maintenance on critical plant used on ramps, slopes and stockpiles leading to mechanical failure Lack of systematic inspection of braking systems, steering, tyres, ROPS/FOPS and safety devices for machinery used on steep ground 	High	<p>[REDACTED]</p> <p>[REDACTED]</p>	Medium

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	<ul style="list-style-type: none"> Poor management of defects reported during pre-start checks, resulting in continued use of unsafe plant No scheduled inspection of earthworks features such as ramps, batters, benches and stockpiles for signs of instability or erosion Failure to monitor and maintain controls such as bunds, windrows and edge protection along ramps and drop-offs 		[REDACTED]	
6. Competency, Training and Supervision	<ul style="list-style-type: none"> Operators and spotters not adequately trained or experienced in bulk earthworks, earthworks on slope, steep site preparation and rock removal Limited understanding by supervisors of geotechnical risks, stockpile stability and safe ramp gradients Insufficient induction and task-specific training for manual earthwork, rock removal by hand and removal of soil windrows Inadequate supervision of short-term workers performing high-risk tasks near ramps, stockpiles and excavation edges No ongoing verification to ensure training translates into safe practices in the field 	High	[REDACTED]	Medium
7. Traffic, Interaction and Access Management	<ul style="list-style-type: none"> Uncontrolled interaction between heavy earthmoving plant and pedestrians during site clearance, grading, levelling and manual earthwork Poorly designed or undocumented haul routes, ramps and access tracks for plant travelling to and from stockpiles, windrows and work fronts Inadequate systems to manage reversing, blind spots and crossing 	High	[REDACTED]	Medium

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	<ul style="list-style-type: none"> points near ramps, steep slopes and stockpiles Lack of clear rules for exclusion zones around operating plant engaged in bulk earthworks and rock removal Insufficient controls for public interface where earthworks occur near property boundaries, roads or public access areas 		[REDACTED]	
8. Ground Stability, Stockpile and Slope Management	<ul style="list-style-type: none"> Slope failure or collapse during earthworks on slopes, steep site preparation and formation of ramps and batters Instability or collapse of overburden and soil stockpiles due to over-steepening, uncontrolled undercutting or poor drainage Unmanaged placement of soil windrows creating hidden drop-offs or rollover hazards for plant Ground softening across bearing capacity from water ingress, poor drainage or uncontrolled dewatering near earthwork areas Uncontrolled rock falls during removal of rocks, stockpile management or rock removal from site 	High	[REDACTED]	Medium
9. Manual Handling and Task Design for Manual Earthwork	<ul style="list-style-type: none"> Excessive manual handling of soil, rocks and materials during manual earthwork, site clearance and removal of rocks by hand Workers required to undertake repetitive shovelling, raking and levelling on uneven or sloping ground without ergonomic controls Improvised manual handling around windrows, small stockpiles and confined areas near plant paths 	Medium	[REDACTED]	Low

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	<ul style="list-style-type: none"> Lack of mechanical aids for handling heavy hand tools, formwork, markers, survey equipment and small rocks Poor work rotation and task variety leading to fatigue and musculoskeletal strain 		[REDACTED]	
10. Environmental and Weather Risk Management	<ul style="list-style-type: none"> Adverse weather (rain, high winds, heat, low visibility) affecting stability of slopes, stockpiles and ramps during earthworks Erosion of batters, windrows and stockpiles leading to undermining, soft ground and uncontrolled movement of material Dust generation from dry earthworks, grading and stockpile handling affecting visibility and respiratory health Inadequate integration of environmental controls (sediment basins, silt fencing, drainage lines) with safe earthwork operations No defined trigger for stopping earthwork operations during weather or when conditions exceed design parameters 	High	[REDACTED]	Medium
11. Emergency Preparedness and Incident Management	<ul style="list-style-type: none"> Lack of clear emergency response arrangements for plant rollover, ground collapse, engulfment in stockpiles or rock falls Insufficient access and egress routes for emergency response vehicles to earthwork areas, particularly on steep slopes and remote ramps Workers and supervisors unsure how to respond to incidents involving trapped or buried persons in stockpiles or collapsed excavations Poor communication systems and location identification in large or complex 	High	[REDACTED]	Medium

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	earthwork sites, delaying emergency response • Inadequate post-incident investigation and corrective action processes for earthwork-related events		[REDACTED]	
12. Documentation, Records and Continuous Improvement	• Critical earthwork information (drawings, geotechnical reports, risk assessments, permits) not readily accessible or kept up to date • Failure to retain records of inspections, maintenance, training and incidents needed to demonstrate compliance with WHS legislation • Inconsistent capture and analysis of near misses and minor incidents involving slopes, ramps and stockpiles • No formal process to review and update earthwork procedures and controls based on lessons learned • Reliance on informal communication rather than documented instructions for changes to earthwork plans or layouts	Medium	[REDACTED]	Low

SAMPLE

EMERGENCY RESPONSE – CALL 000 FOR EMERGENCIES

Ensure to have an Emergency Management Plan in place as well as adequate numbers of trained first aid staff with easy access to fully stocked first aid kits, rescue equipment, material safety data sheets, adequate access to emergency communication equipment and fire-fighting equipment suitable for all classes of fire and ignition sources.

LEGISLATIVE REFERENCES

RELEVANT LEGISLATION AND CODES OF PRACTICE. DELETE THE LEGISLATIVE REFERENCES FOR ANY STATE THAT ARE NOT APPLICABLE

Queensland & Australian Capital Territory

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2011
 Legislation QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/work-health-and-safety-laws>
 Codes of Practice QLD: <https://www.worksafe.qld.gov.au/laws-and-compliance/codes-of-practice>
 Legislation ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/acts-and-regulations>
 Codes of Practice ACT: <https://www.worksafe.act.gov.au/laws-and-compliance/codes-of-practice>

Victoria

Occupational Health and Safety Act 2004
 Occupational Health and Safety Regulations 2017
 Legislation VIC: <https://www.worksafe.vic.gov.au/occupational-health-and-safety-act-and-regulations>
 Codes of Practice VIC: <https://www.worksafe.vic.gov.au/compliance-codes-and-codes-practice>

New South Wales

Work Health and Safety Act 2011
 Work Health and Safety Regulations 2025
 Legislation NSW: <https://www.safework.nsw.gov.au/legal-obligations/legislation>
 Codes of Practice NSW: <https://www.safework.nsw.gov.au/resource-library/list-codes-of-practice>

Western Australia

Work Health and Safety Act 2020
 Work Health and Safety Regulations 2022
 Legislation Western Australia: <https://www.commerce.wa.gov.au/worksafe/legislation>
 Codes of Practice WA: <https://www.commerce.wa.gov.au/worksafe/codes-practice>

Northern Territory

Work Health and Safety (National Uniform Legislation) Act 2011
 Work Health and Safety (National Uniform Legislation) Regulation 2011
 Legislation NT: <https://worksafe.nt.gov.au/laws-and-compliance/workplace-safety-laws>
 Codes of Practice NT: <https://worksafe.nt.gov.au/laws-and-compliance/codes-of-practice>

Safe Work Australia Links

Law and Regulation (All States): <https://www.safeworkaustralia.gov.au/law-and-regulation>
 Model Codes of Practice: <https://www.safeworkaustralia.gov.au/resources-publications/model-codes-of-practice>

South Australia

Work Health and Safety Act 2012 (SA)
 Work Health and Safety Regulations 2012 (SA)
 Legislation for SA: <https://www.safework.sa.gov.au/resources/legislation>
 Codes of Practice for SA: <https://www.safework.sa.gov.au/workplaces/codes-of-practice#COPs>

Model Codes of Practice

- Managing noise and preventing hearing loss at work
- Confined spaces
- Labelling of workplace hazardous chemicals
- Managing risks of hazardous chemicals in the workplace
- Welding processes
- First aid in the workplace
- Managing the risk of falls at workplaces
- Hazardous manual tasks
- Managing the risk of falls in housing construction
- Managing electrical risks in the workplace
- Demolition work
- Excavation work
- Work health and safety consultation, cooperation and coordination
- Managing the work environment and facilities
- How to manage work health and safety risks
- Managing risks of plant in the workplace
- Construction work

Tasmania

Work Health and Safety Act 2012
 Work Health and Safety (Transitional and Consequential Provisions) Act 2012
 Work Health and Safety Regulations 2012
 Work Health and Safety (Transitional) Regulations 2012
 Legislation for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/acts-and-regulations>
 Codes of Practice for TAS: <https://worksafe.tas.gov.au/topics/laws-and-compliance/codes-of-practice>

Details of permits, licenses or access required by regulatory bodies (add or delete as required):

- Permits from local council
- Authorisation to commence work
- Any required documents.